# FINAL ANNUAL BUDGET OF UTHUKELA DISTRICT MUNICIPALITY



# 2017/18 TO 2019/20 MEDIUM TERM REVENUE & EXPENDITURE FORECASTS

Copies of this document can be viewed:

•At the reception area of the municipality

•Atwwwuthukeladm.co.za

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# ANNEXURE

Service level Standards Tariffs

# **ABBREVIATIONS & ACRONYMS**

ł	litre		
			utomated Meter Reading
		ASGISA	A Accelerated and Shared Growth
LED	Local Economic Development		Initative
MEC	Member of the Executive Committee	BPC	Budget Planning Committee
MFMA	Municipal Financial Management Act	CBD	Central Business District
	Programme	CFO	Chief Financial Officer
MIG	Municipal Infrastructure Grant	СМ	Municipality Manager
MMC	Member of Mayoral Committee	CPI	Consumer Price Index
MPRA	Municipal Properties Rates Act	CRRF	Capital Replacement Reserve Fund
MSA		DBSA	Development Bank of South Africa
MTEF		DoRA DWA	Division of Revenue Act
1411111	Medium term Expenditure Framework	DVVA EE	Department of Water Affairs Employment Equity
MTREF	Medium-term Revenue and Expenditure	EEDSN	
	Framework	<b>FN</b>	Executive Mayor
NERSA	National Electricity Regulator South Africa	FBS	Free basic services
NGO	Non-Governmental organisations	GAMA	
NKPIs	National Key Performance Indicators		
OHS	Occupational Health and Safety		
OP	Operational Plan		
PBO	Public Benefit Organisations	GDP	Gross domestic product
PHC	Provincial Health Care	GDS	Gauteng Growth and Development Strategy
PMS	Performance Management System	GFS	Government Financial Statistics
PPE	Property Plant and Equipment		General Recognised Accounting Practice
PPP	Public Private Partnership	HR	Human Resources
PTIS	Public Transport Infrastructure System	HSRC	Human Science Research Council
F 113	Fublic Transport infrastructure System	IDP	Integrated Development Strategy
RG		IT	Information Technology
RSC			kilolitre
SALGA	South African Local Government		kilometre
	Association	KPA	Key Performance Area
SAPS	South African Police Service	KPI	Key Performance Indicator
SDBIP	Service Delivery Budget Implementation		kWh kilowatt
	Plan		
SMME	Small Micro and Medium Enterprises		
	_		

# PART 1- ANNUAL BUDGET

# **1.1 MAYORS REPORT**

#### SPEECH BY THE MAYOR OF UTHUKELA DISTRICT MUNICIPALITY PRESENTED TO THE MUNICIPAL COUNCIL ON THE OCCASION OF TABLING OF THE 2017/2018 FINAL BUDGET IN THE COUNCIL BOARDROOM, LADYSMITH, ON 18 MAY 2017

#### VISION

Our vision is an economically sound municipality with effective infrastructure and a municipality that empowers people, protects the environment and demonstrates excellence in leadership.

In this tabled draft budget Council has endeavoured to achieve these calls and has tried to provide for this within its limited resources. Given the constraints on the revenue side, tough decisions have been made to ensure a sustainable budget.

#### JOB CREATION

Council has heeded the Government's call for job creation and has partnered with the Department of Public Works to ensure that the EPWP is fully operational in this Municipality. The allocation for EPWP will increase for 2017/2018 financial year to R3.7 million financial year which will assist to ensure that service delivery is instigated accordingly. A further R3 million has been provided from internally generated fund to facilitate the job creation programme.

#### INFRASTRUCTURE DEVELOPMENT

The total capital grant allocations for 2017/18 financial year have increased from R 342 million to R367 million.

We will continue to upgrade our infrastructure and embark on new capital projects improve water distribution and reticulation. Various infrastructure projects that have been identified by the community during the needs analysis will be considered in this budget.

#### DEBT MANAGEMENT

Council has written off debts for qualifying indigent debtors, a concerted effort has been made to collect and reduce all outstanding debts. Council has also approved the implementation of the flat tariff in order to improve the collection rate. Debt collection and revenue enhancement will remain a priority in the upcoming financial year. The municipality is currently awaiting recommendations from COGTA on the issue of revenue enhancement.

## ASSET MANAGEMENT

Asset management is prioritised and ensuring that councils assets are managed properly. We have responsibility of reducing expenditure on non-essential assets and prioritising repairs and mantaince of municipal assets.

## THE WAY FORWARD

The municipality will remain dedicated to its core business of providing high quality basic services to the community. All areas of non-performance affecting basic service delivery will be identified and remedial measures will be employed accordingly. The limited resources available will be prioritised strictly for basic service delivery.

With those few words I plead for your uncompromised support in the financial year ahead.

# **1.2 COUNCIL RESOLUTIONS:**

On 18 May 2017 the Council of UThukela District Local Municipality met in the Council Boardroom of UThukela District Municipality to consider the draft annual budget of the municipality for the financial year 2017/18. The Council approved and adopted the following resolutions:

- 1. The UThukela District Local Municipality, acting in terms of section 24 of the Municipal Finance Management Act, (Act 56 of 2003) approves and adopts:
  - 1.1. The annual budget of the municipality for the financial year 2017/18 and the multi-year and single-year capital appropriations as set out in the following tables:
    - 1.1.1. Budgeted Financial Performance (revenue and expenditure by standard classification) as contained in Table A2
    - 1.1.2. Budgeted Financial Performance (revenue and expenditure by municipal vote) as contained in Table A3
    - 1.1.3. Budget Summary as contained in Table A1
    - 1.1.4. Budgeted financial performance (revenue and expenditure) as contained in Table A4
  - 1.2. The financial position, cash flow budget, cash-backed reserve/accumulated surplus, asset management and basic service delivery targets are approved as set out in the following tables:
    - 1.2.1. Budgeted Financial Position as contained in Table A6
    - 1.2.2. Budgeted Cash Flows as contained in Table A7
    - 1.2.3. Cash backed reserves and accumulated surplus reconciliation as contained in Table A8
    - 1.2.4. Asset management as contained in Table A9
    - 1.2.5. Basic service delivery measurement as contained in Table A10
- 2. The Council of UThukela District Local Municipality, acting in terms of section 75A of the Local Government: Municipal Systems Act (Act 32 of 2000) approves and adopts with effect from 1 July 2017:

- 2.1. That the salaries, wages and allowances of all employees be increased by 7.4% in accordance with the multiyear SALGBC wage agreement with effect from 01 July 2017.
- 2.2. That the salaries, wages and allowances of all Section 56 employees and other employees by the same percentage with effect from 01 July 2017.
- 2.3. The tariffs for water services.
- 2.4. The tariffs for sanitation services.
- 2.5. The tariffs for other municipal services.

# **1.3 EXECUTIVE SUMMARY**

The application of sound financial management principles for the compilation of the Municipality's financial plan is essential and critical to ensure that the Municipality remains financially viable and that municipal services are provided sustainably, economically and equitably to all communities.

In the compilation of this budget the municipality has taken note of the Cabinet resolution by which all national and provincial departments, constitutional institutions and all public entities are required to implement cost containment measures. These cost containment measures must be implemented to eliminate waste, reprioritise spending and ensure savings on six focus arrears namely consultancy fees, no credit cards, travel and related costs, advertising, catering and events costs as well as accommodation.

The Municipality has embarked on implementing a range of revenue collection strategies to optimize the collection of debt owed by consumers. Most of which will benefit the municipality as well as consumers. Consultants have also been engaged in the revenue department to assist with the prior year's qualifying matters

National Treasury's MFMA Circular No.85 and 86 were used to guide the compilation of the 2017/18 MTREF.

The main challenges experienced during the compilation of the 2017/18 MTREF can be summarised as follows:

- The on-going difficulties in the national and local economy;
- Aging water infrastructure;
- The need to reprioritise projects and expenditure within the existing resource envelope given the cash flow realities and declining cash position of the municipality;
- The increased cost of bulk electricity (due to tariff increases from Eskom), which is placing upward pressure on service tariffs to residents. Continuous high tariff increases are not sustainable as there will be point where services will no-longer be affordable;
- Escalating water losses
- Wage increases for municipal staff that continue to exceed consumer inflation, as well as the need to fill critical vacancies.
- Affordability of capital projects R367 million will be received as capital grants

The following budget principles and guidelines directly informed the compilation of the 2017/18 MTREF:

- The 2016/17 Adjustments Budget priorities and targets, as well as the base line allocations contained in that Adjustments Budget were adopted as the upper limits for the new baselines for the 2017/18 annual budget;
- Intermediate service level standards were used to inform the measurable objectives, targets and backlog eradication goals;
- Tariff increases should be affordable and should generally not exceed inflation as measured by the CPI, except where there are price increases in the inputs of services that are beyond the control of the municipality, for instance the cost of bulk water and electricity. In addition, tariffs need to remain or move towards being cost reflective, and should take into account the need to address infrastructure backlogs;
- There will be no budget allocated to national and provincial funded projects unless the necessary grants to the municipality are reflected in the national and provincial budget and have been gazetted as required by the annual Division of Revenue Act;

In view of the aforementioned, the following table is a consolidated overview of the proposed 2017/18 Medium-term Revenue and Expenditure Framework:

R thousand	Adjusted Budget 2016/2017	Budget Year 2017/18	Budget Year 2018/19	Budget Year 2019/20
Total operating revenue	637,393	688,650	739,334	793,743
Total operating expenditure	591,558	599,410	629,686	670,086
Surplus/(Deficit)	45,835	88,492	109,648	123,657
Total capital expenditure	371,539	394,261	371,340	371,539
Total Budget	963,097	993,671	100,1026	1,041,625

Table 1 Consolidated Overview of the 2017/18 MTREF

Total operating revenue has increased by 8% or R50 million for the 2017/18 financial year when compared to the 2016/17 adjustments budget due to the general increase in the services charge and increases in the government grant allocations for the 2017/18 financial year. For the outer years, operational revenue will increase by 5.7 and 5.6% respectively.

Total operating expenditure for the 2017/18 financial year has been appropriated at R599 million and translates into a budget surplus of R88 million. When compared to the 2015/16 Adjustment Budget, operational expenditure has increased by R7 million the 2017/18 budget and increased by 5.7 and 5.6% for each of respective outer years of the MTREF.

The capital budget of R371 million for 2017/18 is funded by National Government Grants to the extent of R 367 million. Council vehicles to the value of R4.2 million will be funded from internally generated funds.

# **1.4 OPERATING REVENUE FRAMEWORK**

For UThukela District Municipality to continue improving the quality of services provided to its citizens it needs to generate the required revenue. In these tough economic times strong revenue management is fundamental to the financial sustainability of every municipality. The reality is that we are faced with development backlogs and poverty. The expenditure required to address these challenges will inevitably always exceed available funding; hence difficult choices have to be made in relation to tariff increases and balancing expenditures against realistically anticipated revenues.

The municipality's revenue strategy is built around the following key components:

- National Treasury's guidelines and macroeconomic policy;
- Growth in the Municipality and continued economic development;
- Efficient revenue management, which aims to achieve a 60% annual collection rate for key service charges;
- Achievement of full cost recovery of specific user charges especially in relation to trading services;
- Determining the tariff escalation rate by establishing/calculating the revenue requirement of each service;
- Increase ability to extend new services and recover costs;
- The municipality's Indigent Policy and rendering of free basic services; and tariff policies of the Municipality.

The following table is a summary of the 2017/18 MTREF (classified by main revenue source):

R thousand	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2017/18	Budget Year +1 2018/19	Budget Year +2 2019/20
Revenue By Source										
Service charges - water revenue	118,572	110,521	136,221	159,378	231,101	231,101	231,101	245,892	259,908	274,463
Service charges - sanitation revenue	14,199	15,920	16,900	17,551	17,551	17,551	17,551	18,674	19,738	20,844
Interest earned - external investments	44,045	9,073	11,991	10,671	7,671	7,671	7,671	11,539	12,197	12,887
Interest earned - outstanding debtors	-	19,149	20,215	28,321	38,321	38,321	38,321	40,774	43,098	45,511
Transfers recognised - operational	274,934	301,291	322,989	338,198	339,353	339,353	339,353	367,387	400,550	435,980
Other revenue	1,919	9,561	3,567	1,914	3,395	3,395	3,395	4,384	3,843	4,059
Gains on disposal of PPE	935	-	-	-						
Total Revenue (excluding capital	454,604	465,513	511,884	556,033	637,393	637,393	637,393	688,650	739,334	793,743
transfers and contributions)										

# Table 2 Summary of revenue classified by main revenue sourceA4

#### **OTHER REVENUE:**

#### Other revenue can be unbundled as follows:

Vehicle Trade in Assistance: R 748 000

Trade affluent income: R 1,270,259

Sewer Tanks & Pits: R 207,312

Clearance Certificate: R 162,508

Water Connection: R1, 133,749

Insurance Refund: R500 000

Building Plan: R71, 320

Tender Document Sales: R134 000

Description	Current Year 2016/17	2017/18 Medium Term Revenue & Expenditure Framework					
R thousand	Adjusted Budget	Budget Year 2017/18		Budget Year +1 2018/19		Budget Year +2 2019/20	
Revenue By Source							
Service charges - water revenue	231,101	245,892	6%	259,908	6%	274,463	6%
Service charges - sanitation revenue	17,551	18,674	6%	19,738	6%	20,844	6%
Interest earned - external investments	7,671	11,539	50%	12,197	9%	12,887	6%
Interest earned - outstanding debtors	38,321	40,774	6%	43,098	6%	45,511	6%
Transfers recognised - operational	339,353	367,387	8%	400,550	10%	435,980	9%
Other revenue	3,395	4,384	29%	3,843	-16%	4,059	6%
Total Revenue (excluding capital	637,393	688,650		739,334		793,743	

#### Table 3 percentage growth in revenue by main revenue source A4 [insert table]

#### Table 4 Revenue mix by source A4

Description	Current Year 2016/17		2017/18 Medium Term Revenue & Expenditure Framework					vork	
R thousand	Original Budget	Adjusted Budget		Budget Year 2017/18		Budget Year +1 2018/19		Budget Year +2 2019/20	
Revenue By Source									
Service charges - water revenue	159,378	231,101	36%	245,892	36%	259,908	35%	274,463	35%
Service charges - sanitation revenue	17,551	17,551	3%	18,674	3%	19,738	3%	20,844	3%
Interest earned - external investments	10,671	7,671	1%	11,539	2%	12,197	2%	12,887	2%
Interest earned - outstanding debtors	28,321	38,321	6%	40,774	6%	43,098	6%	45,511	6%
Transfers recognised - operational	338,198	339,353	53%	367,387	53%	400,550	54%	435,980	55%
Other revenue	1,914	3,395	1%	4,384	1%	3,843	1%	4,059	1%
Total Revenue (excluding capital	556,033	637,393		688,650		739,334		793,743	

In line with the formats prescribed by the Municipal Budget and Reporting Regulations, capital transfers and contributions are excluded from the operating statement, as inclusion of these revenue sources would distort the calculation of the operating surplus/deficit.

Revenue generated from water and sanitation services charges forms a significant percentage of the revenue basket for the Municipality. Service charge revenues comprise 36% of the total revenue mix. In the 2017/18 financial year, services charges are expected to total R245 million. Revenue generated increase to service charges is due to the increase in tariffs as well as new connections.

The water and sanitation tariffs have been increased by 6.4% across the board. Circular 86 of the MFMA stipulates that all tariffs should be cost reflective. These services are failing to break even currently which indicates that the current tariffs are not cost reflective. The Finance

department will review these tariffs and gradually phase out the cost reflective tariffs in the next coming years.

Revenue increases by 5.7 and 5.6 % in the outer financial years of the MTREF.

Other revenue' which consists of various items such as income received from the sale of tender documents and the issue of clearance certificates will total R3.8 million in the 2016/2017 financial year, the estimate is based on current trends and consist of R741 thousand of vehicle trade in value

Operating grants and transfers totals R367 million in the 2017/18. Below is a detailed split of the operating grants

#### Table 5 Operating Transfers and Grant Receipts

GRANTS	2017/2018	2018/2019	2019/2020
	R'000	R'0010	R'000
EQUITABLE SHARE	361,568	398,405	433,175
EPWP	3,724		
FINANACE MANAGEMENT GRANT	1,795	1,545	1,805
DEVELOPMENT PLANNING AND SHARED SERVICES	300		
TOTAL	367,387	400,550	435,980

## 1.4.1 Water and Sanitation Tariffs

Tariff-setting is a pivotal and strategic part of the compilation of any budget. When rates, tariffs and other charges were revised, local economic conditions, input costs and the affordability of services were taken into account to ensure the financial sustainability of the Municipality.

National Treasury continues to encourage municipalities to keep increases in rates, tariffs and other charges as low as possible. Municipalities must justify in their budget documentation all increases in excess of the 6.4% upper boundary of the South African Reserve Bank's inflation target. Excessive increases are likely to be counterproductive, resulting in higher levels of non-payment. The tariffs for the year 2017/18 have been increased by 6.4%

Discounting the impact of these price increases in lower consumer tariffs will erode the Municipality's future financial position and viability. As mentioned earlier services are failing to break even.

It must also be appreciated that the consumer price index, as measured by CPI, is not a good measure of the cost increases of goods and services relevant to municipalities. The basket of goods and services utilized for the calculation of the CPI consist of items such as food, petrol and medical services, whereas the cost drivers of a municipality are informed by items such as

the cost of remuneration, bulk purchases of electricity, petrol, diesel, chemicals etc. The current challenge facing the Municipality is managing the gap between cost drivers and tariffs levied, as any shortfall must be made up by either operational efficiency gains or service level reductions. Within this framework the Municipality has undertaken the tariff setting process relating to service charges as follows

Tariff the cost of the provision of general services. Determining the effective tariff is therefore an integral part of the municipality's budgeting process.

National Treasury's MFMA Circular No. 85 and 86 deal, inter alia with the implementation of the Municipal Systems Act.

Below are the proposed water services tariff for the financial year 2017/2018 these tariffs exclude VAT.

# DRAFT SERVICES TARIFF 2017/2018 FINANCIAL YEAR

Proposed water services tariff for the financial year 2017/2018

#### Table 6 Water and Sanitation Tariffs

	Description	Tariff			
1.	Tariff for accessibility to water ( basic charge occupied and unoccupied)	R71.24/ month			
2.	Tariff for accessibility to sewerage system (basic charge occupied and unoccupied)	R90.78/ month			
3.	Sewer tariff for restricted usage (un- metered)	R90.78/ month			
4.	Servicing sewer conservancy tanks/pits (small)	R160.39/ service			
	Servicing sewer conservancy tanks/pits (large)	R343.74/ 5000l/ load			
	Discharge of sewage to waste water works by private sewer tankers	R0,12/litre			
	Integrated Step Tariff (Domestic Use)				
5.	Water tariff for water usage up to 6kl	Free/ Indigent			
	Water tariff for water usage 1 to 30kl	10.34kl			
	Water tariff for water usage 31kl to 100kl	R11.98kl			
	Water tariff for water usage 101kl to 999kl	R13.78kl			
	Integrated Step Tariff (Industrial Use)				

6.	Water tariff for water usage up to 1000kl	R10.34kl
0.	Water tariff for water usage 1001kl and	R5.41kl
	above	NO.4TRI
7.	Bulk potable water supply to IDC Estate	R5.41kl
	Bulk Raw water supply	R3.30kl
8.	Emergency Services Connection (excluding emergency services)	R24.36kl
9.	All connections, repairs and work required from Council Domestic	Cost + 10%
10.	All connections, repairs and work required from Council other services actual cost + 10 %	Cost + 10%
11.	Trade Effluent	Charge(c/kl)= 73.16c+([COD/1000] x 1.54c) (COD-Chemical Oxygen Demand)
012.	Account Deposits (Subject to credit worthiness)	Every default adjustment of R164.14 to maximum as per following: Residential Max R2 463.94Business Max R 8209.11 <b>New consumers:-</b> Residential = R 1 424.24 Business = R 3398.72 Connection Fees =R 164.65
10		D 405 00/ 1
13.	Scrutiny of building plans	R425.08/ plan
14. 15.	Clearing of grass overgrowth Requested Water Tankering (funerals – if	Actual cost + 12 % 5000l = R489.83 /
10.	not indigent)	load
16.	Requested Water Tankering (other events)	5000l = R783.68/
17.	Developer's Capital Contribution - Water	R 8905.74
18.	Developer's Capital Contribution - Sanitation	R 9796.38
19.	Disconnection Fee Reconnection fee - Working hours -After hours, Saturdays/Sundays/Public Holidays	R 117.54 R 119.33 R293.83
20.	Clearance certificates	R434.21

21.	Flat rate services (where applicable)	R291.97 per
		household

## **Co-operatives:**

#### Deposits to open water accounts=R669.29

- 1. R4.86@ 0-40kl
- 2. R5.55@ 41-80kl
- 3. R6.68@ 81- any usage

#### Churches:

#### Deposits to open water accounts=R1 597.15

#### Admin fee is standard for all

- 1. R4.86@0-30kl
- 2. R5.63@31-70kl
- 3. R6.48@71- any usage

## Trusts:

Business operating Deposit to open the account R 3 194.29

Trusts not in business R1 338.58

Tariffs:

- 1. R9.72@0-30kl
- 2. R10.21@31-70kl
- 3. R11.95@71- any usage

# Offences and penalties

1. Any person who fails or refuses to give access required by an officer of the authority or an authorized provider shall be guilty of an offence in terms of section 34 of the Water Services By-laws and liable on conviction to a fine not exceeding R 4 000,00 or in default on payment, to imprisonment for a period not exceeding 6 months and in the event of a continued offence to a further fine not exceeding R 2 000,00 for every day during the continuance of such offence after a written notice from the authority or an authorized provider has been issued and in the event of a second offence to a fine not exceeding R 6 000,00 or, in default on payment to imprisonment for a period not exceeding R 12 months.

2. Any person who obstructs or hinders any officer of the authority in the exercise of his or her powers or performance of his or her functions or duties shall be guilty of an offence in terms of section 34 of the Water Services By-laws and liable on conviction to a fine not exceeding R50 000,00 or in default on payment, to imprisonment for a period not exceeding 6 months and in the event of a continued offence to a further fine not exceeding R10 000,00 for every day during the continuance of such offence after a written notice from the authority has been issued and in the event of a second offence to a fine not exceeding R75 000,00 or, in default on payment to imprisonment for a period not exceeding 12 months.

Water and Waste Water Analysis					
Determinant	Units	Cost per sample			
Alkalinity	mg/l CaCO <sub>3</sub>	R56.71			
Appearance	Descriptive				
Aluminium - soluble	mg/I Al	R49.09			
Ammonia	mg/l N	R47.28			
Chloride	mg/l Cl	R37.84			
Chlorine – Free	mg/l Cl <sub>2</sub>	R18.85			
Colour	Pt-Co	R28.27			
Conductivity	mS/m	R18.85			
Fluoride	mg/l F	R47.28			
Iron	mg/l Fe	R27.73			
Manganese	mg/l Mn	R47.28			
Nitrate	mg/l N	R28.27			
Nitrite	mg/l N	R28.27			
Odour	Descriptive				
pH	pH Units	R18.85			
Phosphate - soluble	mg/l P	R28.27			
Solids - Settle able	ml/l	R28.27			
Sulphate	mg/l SO₄	R41.50			
Sulphide	mg/I H <sub>2</sub> S	R47.28			
Suspended Solids	mg/l	R41.76			
Temperature	Õ				
Total Dissolved Solids	mg/l	R28.27			
Turbidity	NTU	R18.85			
Oxygen Absorbed	mg/l O <sub>2</sub>	R56.71			
Chemical Oxygen Demand	mg/I O <sub>2</sub>	R66.12			
Magnesium/Calcium	mg/l Mg/Ca	R65.98			

• Sample bottles can be collected at the Laboratory.

• A volume of at least 1 litre is necessary for analysis.

Microbiological Analysis				
Faecal coliforms	colonies per 100ml	R52.01		
Total coliforms	colonies per 100ml	R52.01		
Standard plate count	colonies per ml	R43.37		

- Sample bottle can be collected at the Laboratory.
- A volume of at least 1 litre is necessary for analysis.

# THE ABOVE TARIFFS EXCLUDE VAT

- Sterile bottles provided by the Laboratory should be used.
- Samples must be delivered to the Laboratory within 6 hours of collection and should be kept cold.
- A volume of 500ml is sufficient for analysis.
  - 1. Prices listed are for single samples.
  - 2. Sterile bottles can be supplied free of charge. Bottles broken or not returned will be charged for at a rate of R17.23 per bottle.

## FINES FOR ILLEGAL CONNECTIONS AND TEMPERING

First instance	R 2 500
Second instance	R 5 000
Third instance	R 7 500
Forth instance	R10 000

NB: Immediately if the consumer committed a fifth instance, complete disconnection of water supply will apply!

## PENALTY FEES

1. Warning letter	R 53.20
2. Final cut-off	
Additional deposit-business	R 159.60

•	Additional deposit-households	R112.78
•	Penalty fee	R 87.22

#### **RECONNECTION FEES:**

1.	Standard fee applies during working office hours	R116.15
2.	Standard rate applies after office hours	R277.20

NO	SIZE (MM)	UNIT COST R	DEPOSIT
1	20	2 387.35	212.80
2	25	2 387.35	212.80
3	32	2 859.50	532.00
4	40	6 384.00	532.00
5	50	6 780.91	532.00
6	80	9 388.77	532.00
7	100	10 815.56	532.00
8	150	11 229.50	532.00

## **NEW CONNECTION (PLUMBING WORK) CHARGES**

Other municipal services increase by 6.4% as per MFMA circular 86.

Tender documents Maps GIS Clearance certificates

A3 PR	INTER	A0 PLOTTER			
A4	A3	A2	A1	A0	

Full Colour	22.24	44.49	111.22	150.15	200.20
Grey Scale	22.24	44.49	111.22	144.59	200.20
Topo Maps	16.69	33.37	83.42	111.22	150.15
Line / Hatch	11.13	33.37	55.62	72.30	100.10

Maps GIS tariffs

1.4.1.1 Tender D	ocuments
Municipal Produced	R177.50
Consultants produced depending on the project	g R355 and R414.20 respectively

Clearance certificate R 404.70

## Table 7 Comparison between current tariffs and increases

# **1.4.2 Overall impact of tariff increases on households**

The table above reflects the overall expected impact of the tariff increases on a large and small household, as well as an indigent household receiving free basic services.

	Description	2016/17	2017/18	% Incr.
1.	Tariff for accessibility to water ( basic charge occupied and unoccupied)	R66.96/ month	R71.25 month	6 .4
2.	Tariff for accessibility to sewerage system (basic charge occupied and unoccupied)	R85.32./month	R90.78./month	6 .4
3.	Sewer tariff for restricted usage (un-metered)	R85.32/ month	R90.78/ month	6 .4

4.	Servicing sewer conservancy	R150.75/service	R160.40/service	
	tanks/pits (small)			6.4
	Servicing sewer conservancy	R323.07	R343.75	
	tanks/pits (large)	/ 5000l/ load	/ 5000l/ load	6.4
	Discharge of sewage to waste	R0.12/litre	R0.35/litre	
	water works by private sewer			
	tankers			191
	Integrated Step Tariff			
	(Domestic Use)			
5.	Water tariff for water usage up to	Free/	Free/	
	6kl	Indigent	Indigent	6.4
	Water tariff for water usage 1 to	R9.72kl	R10.34kl	
	30kl			6.4
	Water tariff for water usage 31kl	R11.26kl	R11.98kl	
	to 100kl			6.4
	Water tariff for water usage	R12.95kl	R13.77kl	
	101kl to 999kl			6.4

# **1.5 OPERATING EXPENDITURE FRAMEWORK**

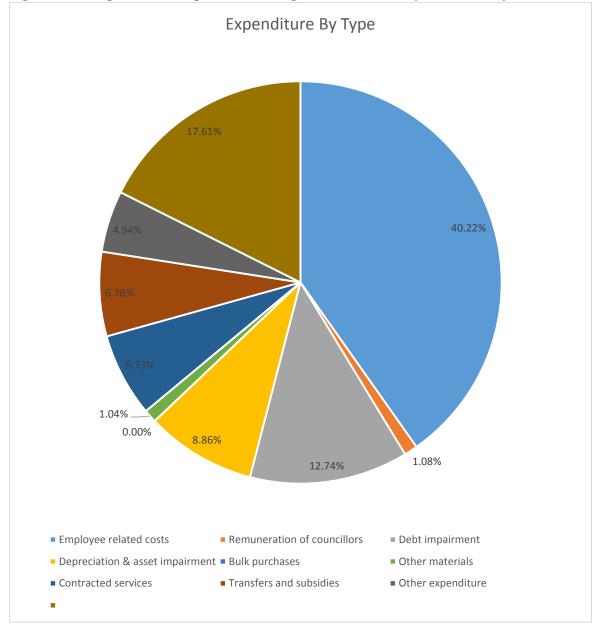
The Municipality's expenditure framework for the 2017/18 budget and MTREF is informed by the following:

- Balanced budget constraint (operating expenditure should not exceed operating revenue) unless there are existing uncommitted cash-backed reserves to fund any deficit,
- Funding of the budget over the medium-term as informed by Section 18 and 19 of the MFMA,
- The capital programmes aligned to the asset renewal strategy and backlog eradication plan,
- Operational gains and efficiencies will be directed to funding the capital budget and other core services, and
- Strict adherence to the principle of *no project plan no budget*. If there is no business plan no funding allocation can be made.

The following table is a high level summary of the2017/18 budget and MTREF (classified per main type of operating expenditure):

Description	2013/14	2014/15	2015/16		Current Year 2016/17				2017/18 Medium Term Revenue & Expenditure Framework		
R thousand	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2017/18	Budget Year +1 2018/19	Budget Year +2 2019/20	
Expenditure By Type											
Employee related costs	124,823	152,520	198,647	195,150	224,481	224,481	224,481	241,092	254,834	269,110	
Remuneration of councillors	4,775	5,842	6,381	6,552	6,552	6,552	6,552	6,454	6,841	7,252	
Debt impairment	16,028	90,109	92,787	36,460	71,800	71,800	71,800	76,395	80,749	85,271	
Depreciation & asset impairment	38,999	45,537	49,197	57,676	57,676	57,676	57,676	53,137	56,165	59,311	
Finance charges	2,549	2,465	1,125	-				313	331	349	
Bulk purchases	7,232	6,169	7,692	5,901	5,901	5,901	5,901	6,255	6,611	6,982	
Other materials	23,758	34,497	28,822	44,506	47,974	47,974	47,974	40,322	42,622	45,010	
Contracted services	48,715	39,499	65,268	37,412	46,775	46,775	46,775	40,611	41,681	44,043	
Transfers and grants	83,732	-	-	10,512	25,000	25,000	25,000	26,600	28,116	29,691	
Other expenditure	101,783	188,477	231,660	154,188	105,400	105,400	105,400	108,232	111,735	123,067	
Loss on disposal of PPE	5,421	2,464	1,232	-							
Total Expenditure	457,814	567,581	682,812	548,356	591,558	591,558	591,558	599,410	629,686	670,086	

# Table 9 Summary of operating expenditure by standard classification item A4



## Figure 1Main operational expenditure categories for the 2017/18 financial year

The budgeted allocation for employee related costs for the 2017/18 financial year totals R241 million, which equals 40 % of the total operating expenditure. Based on the three year collective SALGBC agreement which took effect on the 1<sup>st</sup> of July 2015, salary increases have been factored into this budget at a percentage increase of 7.4% for the 2017/18 financial year.

Expenditure against overtime was significantly reduced as prescribed by treasury, with provisions against this budget item only being provided for emergency services and other critical functions. Further reductions will be necessary as the percentage of employee related costs is

now above the threshold of 38% this is due to the drastic reduction in total operating expenditure.

The cost associated with the remuneration of councillors is determined by the Minister of Cooperative Governance and Traditional Affairs in accordance with the Remuneration of Public Office Bearers Act, 1998 (Act 20 of 1998). The most recent proclamation in this regard has been taken into account in compiling the Municipality's budget.

While debt impairment is considered to be a non-cash flow item, it informed the total cost associated with rendering the services of the municipality, as well as the municipality's realistically anticipated revenues. The municipality has thus provided for debt impairment to the value of R76.3 million.

Provision for depreciation and asset impairment has been informed by the Municipality's Asset Management Policy. Depreciation is widely considered a proxy for the measurement of the rate asset consumption. Budget appropriations in this regard total R53 million for the 2017/18 financial and equates to 9% of the total operating expenditure.

Bulk purchases are directly informed by the purchase of water from DWA. The annual price increases have been factored into the budget appropriations and directly inform the revenue provisions. The expenditure includes distribution losses. Bulk purchases amount to 1% of the total operating budget.

Other materials comprise of amongst others the purchase of materials for maintenance, cleaning materials and chemicals. In line with the Municipality's repairs and maintenance plan this group of expenditure has been prioritised to ensure sustainability of the Municipality's infrastructure. For 2017/18 the appropriation against this group of expenditure has decreased R46 million due to budget constraints.

The process of identifying further cost efficiencies will continue in the 2017/18 financial year to identify alternative practices and procedures, including building in-house capacity for certain activities that are currently being contracted out. The outcome of this exercise will be factored into the next budget cycle and it is envisaged that additional cost savings will be implemented.

Other expenditure comprises of various line items relating to the daily operations of the municipality. This group of expenditure has also been identified as an area in which cost savings and efficiencies can be achieved. It can be noted that other expenditure has been significantly decreased.

#### **1.5.1 Priority given to repairs and maintenance**

Aligned to the priority being given to preserving and maintaining the Municipality's current infrastructure, the 2017/18 budget provides for in the area of asset maintenance, as informed by the asset renewal strategy and repairs and maintenance plan of the Municipality.

The following table lists the total anticipated cost for repairs and maintenance on infrastructure and assets for the year 2017/18 and the comparison years. It must be noted that the municipality has identified all the shortcomings associated with neglecting capital assets such as infrastructure thus the increased provision for repairing and maintenance of capital assets.

Description	2013/14	2014/15	2015/16	Curr	rent Year 201	6/17		edium Term F nditure Fram	
R thousand	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2017/18	Budget Year +1 2018/19	Budget Year +2 2019/20
Repairs and maintenance exper									
Infrastructure	16,235	34,497	26,880	31,322	37,071	37,071	30,973	34,121	36,032
Infrastructure - Road transport Roads, Pavements & Bridges Storm water	500 500	-	-	1,774 1,774	774 774	774 774	824 824	870 870	919 919
Infrastructure - Electricity Generation Transmission & Reticulation Street Lighting	-	-	_	_	-	-	_	-	-
Infrastructure - Water Dams & Reservoirs	13,135	34,497	22,413	21,548 10,882	32,297 10,631	32,297 10,631	25,834 9,503	27,306 10,045	28,835 10,608
Water purification Reticulation	13,135	34,497	22,413	9,251 1,415	21,251 415	21,251 415	15,889 442	16,794 467	17,735 493
Infrastructure - Sanitation Reticulation Sewerage purification	-	-	_	_	_	_	_	-	_
Infrastructure - Other Waste Management Transportation Gas	2,600	-	4,467	8,000	4,000	4,000	4,316	5,945	6,277
Other	2,600		4,467	8,000	4,000	4,000	4,316	5,945	6,277
Other assets	7,523	-	1,942	13,184	10,903	10,903	9,349	8,501	8,978
General vehicles	6,776		212	6,720	7,220	7,220	5,682	6,006	6,342
Specialised vehicles	- 722	-	_ 243	- 620	- 620	- 620	- 660	- 698	- 737
Plant & equipment Computers - hardware/equipmen	25		243	1,800	020	020	- 000	090	-
Furniture and other office equipment				62	62	62	506	535	565
Abattoirs					-	-	-	-	-
Markets					-	-	-	-	-
Civic Land and Buildings Other Buildings Other Land			1,468	3,000			_ 2,500	_ 1,262	_ 1,334
Surplus Assets - (Investment or In Other	iventory)		19	981		-			
Agricultural assets List sub-class									_
Biological assets List sub-class	_		_	_					_
Intangibles Computers - software & program Other (list sub-class)	- ning	_	_	_	_	_		_	_
Total Repairs and Maintenance	23,758	34,497	28,822	44,506	47,974	47,974	40,322	42,622	45,010

# Table 11 Repairs and maintenance per asset class SA34c

# Table 12 Repairs and maintenance per asset class

Description	
Building & Office Repairs	2,500,000
Maint Office Furniture & Equipment	506,365
Vehicle Repairs Outsourced	7,098,007
Repairs Specialised Equipment.	150,000
Blue Drop- Green Drop	4,000,000
Building/Plant	595,508
Pumps	15,000,000
Roads	280,232
Electrical	1,191,016

The table above highlights the focus areas of our repairs and maintenance budget

- R2.5 million of total repairs and maintenance will be spent on buildings.
- R15 million the municipality will be invested in the maintenance of water pumps.
- R7 million will be allocated for the mantaince of municipal vehicles. The increase is due to the increased number of vehicles acquired in the current year.
- R4 million for Blue Drop Green Drop related expenses
- R150 thousand has also been allocated for the mantaince of other specialised office equipment such as the lift, PA system, telephones and air conditioners.
- R506 thousand for the maintenance of office furniture and equipment

#### **1.5.2 Free Basic Services: Basic Social Services Package**

The social package assists households that are poor or face other circumstances that limit their ability to pay for services. To receive these free services the households are required to register in terms of the Municipality's Indigent Policy. The target was to register more indigent households during the 2016/17 financial year. Tis target has been met for the 2017/2018 financial year the indigent budget has been increased to 3.8 million.

In the 2017/18 financial year it is anticipated that R26.6 million will be allocated towards the provision of free basic services.

The cost of the social package of the registered indigent households is largely financed by national government through the local government equitable share received in terms of the annual Division of Revenue Act.

Going forward it will be our priority to reduce the number of households on the indigent register through job creation and programs such as EPWP, ensuring that those that are hired are equipped with certain skills by the end of the program, for future employment.

# **1.6 CAPITAL EXPENDITURE**

The following table reflects a breakdown of budgeted capital expenditure by vote:

Vote Description	2013/14	2014/15	2015/16		Current Year 2016/17			2017/18 Medium Term Revenu Expenditure Framework		
R thousand	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2017/18	Budget Year +1 2018/19	Budget Year +2 2019/20
Single-year expenditure to be appropriate	ted									
105 - MUNICIPAL MANAGER	621	-	31	290	290	290	290	4,200	-	-
200 - CORPORATE SERVICES	-	-	124	1,315	1,315	1,315	1,315	-	-	-
300 - BUDGET AND TREASURY	67	195	19	225	225	225	225	-	-	-
405 - SOCIAL SERVICES(PLANNING&EC	-	31,049	135	100	100	100	100	-	-	-
408 - WSA& HEALTH SERVICES	-	718	93	460	460	460	460	-	-	-
500 - WATER, SANITATION AND TECHN	215,472	280,716	178,402	262,854	326,854	326,854	326,854	367,339	394,261	371,340
Vote 15 - [NAME OF VOTE 15]	-	-	-	-	-	-	-	-	-	-
Capital single-year expenditure sub-tota	216,160	312,678	178,804	265,244	329,244	329,244	329,244	371,539	394,261	371,340
Total Capital Expenditure - Vote	216,160	312,678	178,804	265,244	329,244	329,244	329,244	371,539	394,261	371,340

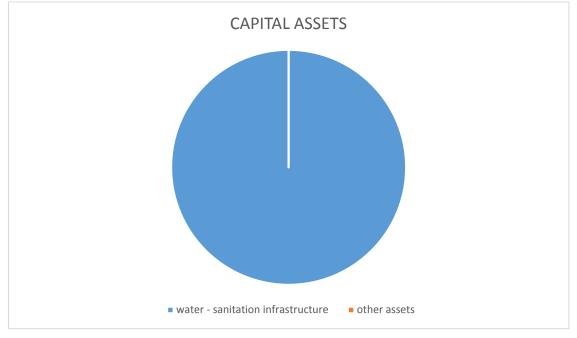
Due to financial constraints the capital budget is focused mainly on water infrastructure which is funded by national government grants. Council has only made a provision for the purchase of vehicles to the value of R4.2 million which will be funded from internally generated funds.

A total of R367 million will be allocated towards water infrastructure as per the following grant allocations.

CAPITAL GRANTS	2017/2018	2018/2019	2019/2020
MUNICIPAL INFRACTURE GRANT	187,304,000.00	198,605,000.00	210,531,000.00
RBIG	95,052,000.00	100,000,000.00	50,000,000.00
MWIG	82,500,000.00	93,000,000.00	108,000,000.00
RURAL ROAD ASSETS MANAGEMENT	2,483,000.00	2,656,000.00	2,809,000.00
TOTAL CAPITAL GRANT	367,339,000.00	394,261,000.00	371,340,000.00

The following pie chart provides a breakdown of the capital budget to be spent on capital for the year 2017/2018.

# Figure 2 Capital budget



# Table 14 2017/18 Water and Sanitation Projects

Objectives	Strategies	Outcome 9	Back 2 basics pillar	Project ID and Name	Funder and Budget	Project Segment Function		Region	
		out put							
To eradicate water services backlogs KPA1- BSD 001	Expand and provision of bulk water infrastruct ure	Improved access to basic services	Pillar 2 Adequate and community oriented service provision	Bhekuzulu/Ephangweni Community Water Supply Scheme (Phase 5,7,8) - supply water to the community of Inkosi Langalibalele	MIG- R 30 000 000.00	Capital- New Infrastructure water	Water, sanitation and technical services	KZN-UTDM-Inkosi Langalibalele Local Municipality – Ward 12	
To eradicate water services backlogs KPA1-BSD 002	Expand and provision of bulk water infrastruct ure	Improved access to basic services	Pillar 2 Adequate and community oriented service provision	Bhekuzulu/Ephangweni Community Water Supply Scheme (Phase 1 & 2) - supply water to the community of Inkosi Langalibalele	MWIG- R 22 000 000.00	Capital- New Infrastructure water	Water, sanitation and technical services	KZN-UTDM-Inkosi Langalibalele Local Municipality – Ward 12	
To eradicate water services backlogs KPA1-BSD 003	Expand and provision of bulk water infrastruct ure	Improved access to basic services	Pillar 2 Adequate and community oriented service provision	Kwanobamba/Ezitendeni Water Supply Project (Phase 2A,2B,2C) - supply water to the community of Inkosi Langalibalele	MIG- R 18 000 000.00	Capital- New Infrastructure water	Water, sanitation and technical services	KZN-UTDM-Inkosi Langalibalele Local Municipality- Ward 5,8	
To eradicate water services backlogs KPA1-BSD004	Expand and provision of bulk water infrastruct ure	Improved access to basic services	Pillar 2 Adequate and community oriented service	Kwanobamba/Ezitendeni Water Supply Project (Phase 1F) - Supply water to the community of Inkosi Langalibalele	WSIG- R 12 000 000.00	Capital- New Infrastructure water	Water, sanitation and technical services	KZN-UTDM-Inkosi Langalibalele Local Municipality- Ward 5,8	

			provision						
To eradicate water services backlogs KPA1-BSD005	Expand and provision of sewer borne system	Improved access to basic services	Pillar 2 Adequate and community oriented service provision	Kwanobamba/Ezitendeni Sanitation Project (Phase 1A) – Provide sewer borne system to the community of Inkosi Langalibalele	MIG R11 000 000.00	Capital- New Infrastructure water	Water, and services	sanitation technical	KZN-UTDM- Inkosi Langalibalele Local Municipality – Ward 5,8
To eradicate water services backlogs KPA1-BSD006	Expand and provision of sewer borne system	Improved access to basic services	Pillar 2 Adequate and community oriented service provision	Kwanobamba/Ezitendeni Sanitation Project (WWTW) – Provide Waste Water Treatment Works to the community of Inkosi Langalibalele	MIG R18 000 000.00	Capital- New Infrastructure water	Water, and services	sanitation technical	KZN-UTDM- Inkosi Langalibalele Local Municipality – Ward 5,8
To eradicate water services backlogs KPA1-BSD007	Expand and provision of bulk water infrastruct ure	Improved access to basic services	Pillar 2 Adequate and community oriented service provision	Ntabamhlophe Water Scheme (Phase 11,12,13) – Supply water to the community of Inkosi Langalibalele	MIG R25 500 000.00	Capital- New Infrastructure water	Water, and services	sanitation technical	KZN-UTDM- Inkosi Langalibalele Local Municipality – Ward 2
To eradicate water services backlogs KPA1-BSD008	Expand and provision of bulk water infrastruct ure	Improved access to basic services	Pillar 2 Adequate and community oriented service provision	Wembezi Water Stage 1 (Bulk & Retic)– Supply water to the community of Inkosi Langalibalele	WSIG R14 000 000.00	Capital- New Infrastructure water	Water, and services	sanitation technical	KZN-UTDM- Inkosi Langalibalele Local Municipality
To eradicate water services backlogs KPA1-BSD009	Expand and provision of bulk water infrastruct ure	Improved access to basic services	Pillar 2 Adequate and community oriented service provision	Mimosadale Housing Development Bulk Water Supply– Supply water to the community of Inkosi Langalibalele	WSIG R14 000 000.00	Capital- New Infrastructure water	Water, and services	sanitation technical	KZN-UTDM- Inkosi Langalibalele Local Municipality – Ward 23
To eradicate	Expand and	Improved	Pillar 2	Inkosi Langalibalele	WSIG	Capital- New	Water,	sanitation	KZN-UTDM-

water services backlogs KPA1-BSD0010	provision of VIP Latrines	access to basic services	Adequate and community oriented service provision	Sanitation Phase 3 – Provide       Infrastructure water         VIP       Latrines       to       the         community       of       Inkosi       Infrastructure water         Langalibalele       Infrastructure       Infrastructure				Inkosi Langalibalele Local Municipality – Ward 7
To eradicate water services backlogs KPA1-BSD0011	Expand and provision of bulk water infrastruct ure	Improved access to basic services	Pillar 2 Adequate and community oriented service provision	Bergville Phase 2 Sewer Retic –provision of the sewer borne system to supply water to the community of Okhahlamba	MIG R12 000 000.00	Capital- New Infrastructure water	Water, sanitation and technical services	KZN-UTDM- Okhahlamba LM- ward12
To expand and maintain road infrastructure in order to improve access and promote LED. KPA1- BSD001	Provision of public transport facilities and infrastruct ure in the rural areas	Improved access to basic services	Pillar 2 Adequate and community oriented service provision	Rural Road Asset Management System assessment of improved Tarred roads, infrastructure and promote development	DOT/RRAMS R2 483 000	Capital-New Infrastructure- Roads	rastructure- and technical	
To eradicate water services backlogs KPA1-BSD0013	Expand and provision of bulk water infrastruct ure	Improved access to basic services	Pillar 2 Adequate and community oriented service provision	Fitty Park Water Supply Project Phase 2 supply scheme - supply water to the community Alfred Duma.	MIG R16 000 000.00	Capital- New Infrastructure water	Water, sanitation and technical services	KZN-UTDM- Alfred Duma- ward 7,28,31
To eradicate water services backlogs KPA1-BSD0014	Expand and provision of bulk water infrastruct ure	Improved access to basic services	Pillar 2 Adequate and community oriented service provision	Ezakheni E Sanitation Infrastructure Upgrade supply scheme - supply water to the community Alfred Duma.	MIG R14 000 000.00	Capital- New Infrastructure water 000 000.00		KZN-UTDM- Alfred Duma- ward 6,8
To eradicate water services backlogs	Expand and provision of bulk	Improved access to basic	Pillar 2 Adequate and	Ekuvukeni Regional Water Supply Scheme - supply water to the community	MIG R30 000 000.00	Capital- New Infrastructure water	Water, sanitation and technical services	KZN-UTDM- Alfred Duma- ward 33

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KPA1-BSD0015	water infrastruct ure	services	community oriented service provision	Alfred Duma.					
To eradicate water services backlogs KPA1-BSD0016	Expand and provision of bulk water infrastruct ure	Improved access to basic services	Pillar 2 Adequate and community oriented service provision	Lombardskop Bulk Water Feeder Main & Appurtenant Works supply water to the community Alfred Duma. (Zoning/ Bulk meters)	WSIG R5000 000 .00	Capital- New Infrastructure water	,	sanitation technical	KZN-UTDM- Alfred Duma- all wards
To eradicate water services backlogs KPA1-BSD0017	Expand and provision of bulk water infrastruct ure	Improved access to basic services	Pillar 2 Adequate and community oriented service provision	Colenso Bulk & Retic supply water to the community Alfred Duma.	Rand Water R30 000 000.00	Capital- New Infrastructure water	,	sanitation technical	KZN-UTDM- Alfred Duma- ward 25
To respond to disasters swiftly KPA1-BSD0018	Emergency Relief	Basic Service Delivery	Pillar 2 Adequate and community oriented service provision	Disaster Centre Phase 2	MIG R10 000 000.00	Capital- New Infrastructure- disaster centre	,	sanitation technical	KZN-UTDM- District wide
To respond to disasters swiftly KPA1-BSD0019	Expand and provision of bulk water infrastruct ure	Basic Service Delivery	Pillar 2 Adequate and community oriented service provision	Umtshezi East Bulk Water supply scheme - supply water to the community Inkosi Langalibalele	MIG R5 000 000.00	Capital- New Infrastructure water	,	sanitation technical	KZN-UTDM- Inkosi Langalibalele-
To eradicate water services backlogs KPA1-BSD0020	Expand and provision of bulk water infrastruct ure	Improved access to basic services	Pillar 2 Adequate and community oriented service	Bergville Water Supply Project - supply water to the community of Okhahlamba	MIG R3 000 000.00	Capital- New Infrastructure water	,	sanitation technical	KZN-UTDM- Okhahlamba LM- all wards

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			provision					
To eradicate water services backlogs KPA1-BSD0021	Expand and provision of bulk water infrastruct ure	Improved access to basic services	Pillar 2 Adequate and community oriented service provision	Upgrade and refurbishment of Bergville Water Treatment Works & Appurtenant Works supply water to the community	WSIG R10 000 000.00	Capital- Upgrade Infrastructure water	Water, sanitation and technical services	KZN-UTDM- Okhahlamba all wards
To eradicate water services backlogs KPA1-BSD0022	Expand and provision of bulk water infrastruct ure	Improved access to basic services	Pillar 2 Adequate and community oriented service provision	Upgrade and refurbishment of Langkloof Water Treatment Works & Appurtenant Works supply water to the community	WSIG R8 000 000.00	Capital- Upgrade Infrastructure water	Water, sanitation and technical services	KZN-UTDM- Okhahlamba
To eradicate water services backlogs KPA1-BSD0023	Expand and provision of bulk water infrastruct ure	Improved access to basic services	Pillar 2 Adequate and community oriented service provision	Spring Protection & Appurtenant Works supply water to the community	WSIG R3 000 000.00	Capital- Upgrade Infrastructure water	Water, sanitation and technical services	KZN-UTDM- District wide

# **1.7 ANNUAL BUDGET TABLES PARENT MUNICIPALITY**

The following eighteen pages present the ten main budget tables as required in terms of section 8 of the Municipal Budget and Reporting Regulations. These tables set out the municipality's 2017/18 budget and MTREF as approved by the Council. Each table is accompanied by *explanatory notes* on the facing page.

# Table 15 MBRR Table A1 - Budget SummaryExplanatory notes to MBRR Table A1 - Budget Summary

DC23 Uthukela - Table A1 Consolidated Budget Summary

Description	2013/14	2014/15	2015/16		Current Ye	ar 2016/17		2017/18 Medium Term Revenue &			
								Expenditure Framework Budget Year   Budget Year   Budget Year			
R thousands	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2017/18	Budget Year +1 2018/19	Budget Year +2 2019/20	
Financial Performance				-	-						
Property rates	-	-	-	-	-	-	-	-	-	-	
Service charges	132,771	126,440	153,122	176,928	248,652	248,652	248,652	264,566	279,646	295,306	
Investment revenue	44,045	9,073	11,991 322,989	10,671	7,671	7,671 339,353	7,671	11,539	12,197	12,887	
Transfers recognised - operational Other own revenue	274,934 2,855	301,291 28,709	322,989 23,782	338,198 30,235	339,353 41,716	339,353 41,716	339,353 41,716	367,387 45,158	400,550 46,939	435,980 49,570	
Total Revenue (excluding capital transfers	454,604	465,513	511,884	556,032	637,392	637,392	637,392	688,650	739,333	793,743	
and contributions)	434,004	403,313	511,004	550,052	037,372	037,372	037,372	000,000	137,333	/73,/43	
Employ ee costs	124,812	152,520	198,647	195,150	224,481	224,481	224,481	241,092	254,834	269,110	
Remuneration of councillors	4,775	5,842	6,381	6,552	6,552	6,552	6,552	6,454	6,841	7,252	
Depreciation & asset impairment	38,999	45,537	49,197	57,676	57,676	57,676	57,676	53,137	56,165	59,311	
Finance charges	2,549	2,465	1,125	-	-	-	-	313	331	349	
Materials and bulk purchases	30,990	40,667	36,514	50,407	53,875	53,875	53,875	46,577	49,233	51,992	
Transfers and grants	83,732	-	-	10,512	25,000	25,000	25,000	26,600	28,116	29,691	
Other expenditure	171,946	320,549	390,946	228,060	223,976	223,976	223,976	225,238	234,166	252,382	
Total Expenditure	457,803	567,580	682,811	548,356	591,559	591,559	591,559	599,410	629,687	670,085	
Surplus/(Deficit)	(3, 199)	(102,067)	(170,927)	7,676	45,832	45,832	45,832	89,240	109,646	123,658	
Transfers and subsidies - capital (monetary alloca Contributions recognised - capital & contributed as	344,456	306,704	245,342	262,691	326,691	326,691	-	367,339	394,262	371,340	
			74.415	-		-		-	-	494,998	
Surplus/(Deficit) after capital transfers &	341,256	204,637	74,415	270,368	372,524	372,524	45,832	456,579	503,908	494,998	
contributions											
Share of surplus/ (deficit) of associate	-	-	-	-	-	-	-	-	-	-	
Surplus/(Deficit) for the year	341,256	204,637	74,415	270,368	372,524	372,524	45,832	456,579	503,908	494,998	
Capital expenditure & funds sources											
Capital expenditure	216,160	312,678	178,804	265,244	345,694	345,694	345,694	371,539	394,261	371,340	
Transfers recognised - capital	203,876	247,608	177,951	262,691	342,691	342,691	342,691	367,339	394,261	371,340	
Public contributions & donations	-	-	-	-	-	-	-	-	-	-	
Borrowing	-	-	-	-	-	-	-	-	-	-	
Internally generated funds	12,284	65,070	853	2,553	3,003	3,003	3,003	4,200	-	-	
Total sources of capital funds	216,160	312,678	178,804	265,244	345,694	345,694	345,694	371,539	394,261	371,340	
Financial position											
Total current assets	268,103	285,386	196,498	261,853	190,281	190,281	190,281	259,329	327,518	407,506	
Total non current assets	1,514,564	1,785,873	1,914,248	2,195,054	2,275,504	2,275,504	2,275,504	2,577,456	2,127,030	1,696,379	
Total current liabilities	160,769	246,119	196,081	110,081	110,481	110,481	110,481	37,286	39,893	42,759	
Total non current liabilities	15,312	12,494	26,439	-	14,792	14,792	14,792	19,504	20,674	21,997	
Community wealth/Equity	1,606,586	1,812,646	1,888,227	2,346,826	2,340,512	2,340,512	2,340,512	2,779,995	2,393,981	2,039,129	
Cash flows											
Net cash from (used) operating	(169,070)	339,513	70,731	260,308	295,358	295,358	295,358	403,903	448,230	436,200	
Net cash from (used) investing	150,914	(312,677)	(178,847)	(265,244)	(345,244)	(345,244)	(345,244)		(394,261)	(371,340)	
Net cash from (used) financing	(4,062)	(8,302)	(255)	380	780	780	780	1,148	1,217	1,295	
Cash/cash equivalents at the year end	126,554	145,088	36,715	59,179	(12,392)	(12,392)	(12,392)	55,341	110,527	176,682	
Cash backing/surplus reconciliation					(10.000)	(	(				
Cash and investments available	126,554	145,088	36,715	59,179	(12,392)	(12,392)	(12,392)		110,527	176,682	
Application of cash and investments	112,821 13,733	107,484 37,604	62,694 (25,979)	52,179 7,000	81,587 (93,979)	81,587 (93,979)	81,587 (93,979)	(7,347) 62,688	(9,541) 120,068	(12,014) 188,695	
Balance - surplus (shortfall)	13,733	37,004	(23,979)	7,000	(93,979)	(93,979)	(93,979)	02,000	120,008	100,093	
Asset management											
Asset register summary (WDV)	1,514,564	1,785,873	1,914,248	2,195,054	2,275,504	2,275,504	2,577,456	2,577,456	2,127,030	1,696,379	
Depreciation Renewal of Existing Assets	38,999	45,537	49,197	57,676 91,164	57,676 91,164	57,676 91,164	53,137 91,164	53,137 96,000	56,165 101,376	59,311 107,053	
Repairs and Maintenance	 23,758	34,497	28,823	44,506	47,974	47,974	40,322	40,322	42,622	45,010	
	23,130	57,777	20,023	-17,500	-11,714	47,774	-10,322	40,322	72,022	40,010	
Free services Cost of Free Basic Services provided				2 5 2 0	2 000	2 000	3 500	3 500	0 701	4.000	
Cost of Free Basic Services provided Revenue cost of free services provided	-	-	-	2,529	3,000	3,000	3,590	3,590	3,791	4,003	
Households below minimum service level	-	-	-	-	-	-	-	-	-	-	
Water:	29	32	33	28	28	28	23	23	17	11	
Sanitation/sew erage:	-	-	-	20	20	20	23	23	26	25	
Energy:	-	_	-	-	-	-	-	-	-	-	
Refuse:	-	-	-	126	126	126	-	-	-	-	
						-					

- 1. Table A1 is a budget summary and provides a concise overview of the Municipality's budget from all of the major financial perspectives (operating, capital expenditure, financial position, cash flow, and MFMA funding compliance).
- 2. The table provides an overview of the amounts approved by Council for operating performance, resources deployed to capital expenditure, financial position, cash and funding compliance, as well as the municipality's commitment to eliminating basic service delivery backlogs.
- 3. Financial management reforms emphasise the importance of the municipal budget being funded. This requires the simultaneous assessment of the Financial Performance, Financial Position and Cash Flow Budgets, along with the Capital Budget. The Budget Summary provides the key information in this regard:
  - a. The operating surplus/deficit (after Total Expenditure) is positive over the MTREF
  - b. Capital expenditure is balanced by capital funding sources, of which
    - i. Transfers recognised are reflected on the Financial Performance Budget;
    - ii. Internally generated funds are financed from a combination of the current operating surplus and accumulated cash-backed surpluses from previous years. The amount is incorporated in the Net cash from investing on the Cash Flow Budget. The fact that the municipality's cash flow remains positive, and is improving indicates that the necessary cash resources are available to fund the Capital Budget.
- 4. Over the MTREF there is progressive improvement in the level of cash-backing of obligations
- 5. Even though the Council is placing great emphasis on securing the financial sustainability of the municipality, this is not being done at the expense of services to the public. The amount of services provided by the municipality including free basic services continues to increase.

Table 16 MBRR Table A2 - Budgeted Financial Performance (revenue and expenditure by
standard classification)

Standard Classification Description	2013/14	2014/15	2015/16	Cu	rent Year 2016	/17		nditure Frame	
R thousand	Audited	Audited	Audited	Original	Adjusted	Full Year		Budget Year	
i inousunu	Outcome	Outcome	Outcome	Budget	Budget	Forecast	2017/18	+1 2018/19	+2 2019/20
Revenue - Standard									
Governance and administration	502,990	550,119	605,754	636,575	630,417	630,417	694,020	762,745	828,922
Executive and council	270,871	295,629	327,311	344,815	341,736	341,736	375,901	412,412	448,146
Budget and treasury office	-	-	-	-	-	-	-	-	-
Corporate services	232,120	254,489	278,444	291,760	288,681	288,681	318,120	350,334	380,776
Community and public safety	-	-	-	-	-	-	-	-	-
Community and social services	-	-	-	-	-	-	-	-	-
Sport and recreation	-	-	-	-	-	-	-	-	-
Public safety	-	-	-	-	-	-	-	-	-
Housing	-	-	-	-	-	-	-	-	-
Health	-	-	-	-	-	-	-	-	-
Economic and environmental services	-	8,017	250	1,200	2,354	2,354	300	600	1,000
Planning and development	-	8,017	250	1,200	2,354	2,354	300	600	1,000
Road transport	-	-	-	-	-	-	-	-	-
Environmental protection	-	-	-	-	-	-	-	-	-
Trading services	528,189	468,571	429,665	472,708	619,993	619,993	679,788	720,584	715,937
Electricity	528,189	468,571	429,665	472,708	619,993	619,993	679,788	720,584	715,937
Water	-	-	-	-	-	-	-	-	-
Waste water management	-	-	-	-	-	-	-	-	-
Waste management	-	-	-	-	-	_	-	-	-
Other	-	-	-	-	-	_	-	-	-
Total Revenue - Standard	1,031,179	1,026,707	1,035,669	1,110,484	1,252,764	1,252,764	1,374,109	1,483,929	1,545,859
Expenditure - Standard									
Governance and administration	201,197	439,111	563,848	438,114	410,930	410,930	508,483	537,513	567,679
Executive and council	113,729	236,178	313,751	254,606	233,094	233,094	286,980	303,384	320,439
Budget and treasury office	64,127	32,799	67,845	40,906	34,511	34,511	39,291	41,531	43,857
Corporate services	23,341	170,134	182,251	142,601	143,325	143,325	182,212	192,598	203,383
Community and public safety	11,271	15,625	18,714	35,819	28,894	28,894	27,658	29,234	30,871
Community and social services	11,271	15,625	18,714	35,819	28,894	28,894	27,658	29,234	30,871
Sport and recreation	_	-	_	-					_
Public safety	_	_	_	-	_	_	_	_	_
Housing	_	-	_	-	_	_	-	_	_
Health	_	-	_	-	_	_	_	_	_
Economic and environmental services	8,760	18,916	30,513	41,382	22,536	22,536	22,628	23,918	25,257
Planning and development	8,760	18,916	30,513	41,382	22,536	22,536	22,628	23,918	25,257
Road transport	0,700	-		41,502	22,550	22,550	22,020	23,710	23,237
Environmental protection	_	_	-	_	-	-	_	_	_
									202 519
Trading services	324,054 324,054	<b>296,861</b>	319,833	216,549	<b>307,033</b> 307,033	307,033	262,144	273,150	293,518
Electricity	324,054	296,861	319,833	216,549	307,033	307,033	262,144	273,150	293,518
Water	-	-	-	-	-	-	-	-	-
Waste water management	-	-	-	-	-	-	-	-	-
Waste management	-	-	-	-	-	-	-	-	
Other	-	-	-	-	-	-	-	-	-
Total Expenditure - Standard	545,282	770,514	932,909	731,864	769,394	769,394	820,913	863,815	917,325
Surplus/(Deficit) for the year	485,898	256,193	102,761	378,620	483,371	483,371	553,196	620,114	628,534

# Explanatory notes to MBRR Table A2 - Budgeted Financial Performance (revenue and expenditure by standard classification)

- 1. Table A2 is a view of the budgeted financial performance in relation to revenue and expenditure per standard classification. The modified GFS standard classification divides the municipal services into 15 functional areas. Municipal revenue, operating expenditure and capital expenditure are then classified in terms if each of these functional areas which enables the National Treasury to compile 'whole of government' reports.
- 2. Note the Total Revenue on this table includes capital revenues (Transfers recognised capital) and so does not balance to the operating revenue shown on Table A4.

# Table 17 MBRR Table A3 - Budgeted Financial Performance (revenue and expenditure bymunicipal vote)

Vote Description	2013/14	2014/15	2015/16	Cur	rent Year 201	6/17	2017/18 Medium Term Revenue & Expenditure Framework			
R thousand	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2017/18	Budget Year +1 2018/19	Budget Year +2 2019/20	
Revenue by Vote										
105 - MUNICIPAL MANAGER	38,751	41,140	48,867	53,055	53,055	53,055	57,781	62,078	67,370	
200 - CORPORATE SERVICES	-	-	-	-	-	-	-	-	-	
300 - BUDGET AND TREASURY	232,120	254,489	278,444	291,760	288,681	288,681	318,120	350,334	380,776	
405 - SOCIAL	-	8,017	250	1,200	2,354	2,354	300	600	1,000	
408 - WSA& HEALTH SERVICES	-	-	-	-	-	-	-	-	-	
500 - WATER, SANITATION AND	528,189	468,571	429,665	472,708	619,993	619,993	679,788	720,584	715,937	
Total Revenue by Vote	799,060	772,217	757,226	818,724	964,084	964,084	1,055,989	1,133,595	1,165,083	
Expenditure by Vote to be appropriated										
105 - MUNICIPAL MANAGER	64,127	32,799	67,845	54,586	42,908	42,908	54,626	57,786	61,087	
200 - CORPORATE SERVICES	26,262	33,246	63,655	57,418	46,862	46,862	50,143	53,001	55,969	
300 - BUDGET AND TREASURY	23,341	170,134	182,251	142,601	143,325	143,325	182,212	192,598	203,383	
405 - SOCIAL	8,760	18,916	30,513	41,382	22,536	22,536	22,628	23,918	25,257	
408 - WSA& HEALTH SERVICES	11,271	15,625	18,714	35,819	28,894	28,894	27,658	29,234	30,871	
500 - WATER, SANITATION AND	324,054	296,861	319,833	216,549	307,033	307,033	262,144	273,150	293,518	
Total Expenditure by Vote	457,814	567,581	682,812	548,356	591,558	591,558	599,410	629,686	670,086	
Surplus/(Deficit) for the year	341,246	204,637	74,414	270,368	372,526	372,526	456,579	503,909	494,997	

# Explanatory notes to MBRR Table A3 - Budgeted Financial Performance (revenue and expenditure by municipal vote)

#### UTHUKELA DISTRICT MUNICIPALITY

- 1. Table A3 is a view of the budgeted financial performance in relation to the revenue and expenditure per municipal vote. This table facilitates the view of the budgeted operating performance in relation to the organisational structure of the Municipality. This means it is possible to present the operating surplus or deficit of a vote. The following table is an analysis of the surplus or deficit for the water and sanitation trading services.
- 2. As a general principle the revenues for the Trading Services should exceed their expenditures. The table highlights that this is not the case for water services
- 3. As depicted above water and sanitation services are failing to break even, trading at a deficit As already noted earlier, the municipality will be undertaking a detailed study of this function to explore ways of improving inefficiencies and provide a basis for re-evaluating the function's tariff structure. The aim is to phase out the trading losses and structure a cost reflective tariff without the risk of bad debts.
- 4. Water losses are also of concern to the municipality .Policies dealing with illegal connections will be reviewed in the 2017/18 financial year the municipality foresees taking firm action against perpetrators of illegal connections, faulty meters will also be replaced during the course of the year.
- 5. It must also be noted that expenditure relating to the provision of these services is anticipated to increase steadily indicating a good control over costs.
- 6. Other functions such as council as corporate and social services that show a deficit between revenue and expenditure are being financed from the equitable share and other operating grants.

Description	2013/14	2014/15	2015/16		Current Ye	ar 2016/17			edium Term R Iditure Frame	
R thousand	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2017/18	Budget Year +1 2018/19	Budget Year +2 2019/20
Revenue By Source										
Service charges - water revenue	118,572	110,521	136,221	159,378	231,101	231,101	231,101	245,892	259,908	274,463
Service charges - sanitation revenue	14,199	15,920	16,900	17,551	17,551	17,551	17,551	18,674	19,738	20,844
Interest earned - external investment	44,045	9,073	11,991	10,671	7,671	7,671	7,671	11,539	12,197	12,887
Interest earned - outstanding debtors	-	19,149	20,215	28,321	38,321	38,321	38,321	40,774	43,098	45,511
Transfers recognised - operational	274,934	301,291	322,989	338,198	339,353	339,353	339,353	367,387	400,550	435,980
Other revenue	1,919	9,561	3,567	1,914	3,395	3,395	3,395	4,384	3,843	4,059
Gains on disposal of PPE	935	-	-	_	0,070	0,070	0,070	1,001	0,010	1,007
Total Revenue (excluding capital	454,604	465,513	511,884	556,033	637,393	637,393	637,393	688,650	739,334	793,743
transfers and contributions)	101,001	100,010	011,001	000,000	001,070	007,070	007,070	000,000	107,001	770,710
Expenditure By Type										
Employee related costs	124,823	152,520	198,647	195,150	224,481	224,481	224,481	241,092	254,834	269,110
Remuneration of councillors	4,775	5,842	6,381	6,552	6,552	6,552	6,552	6,454	6,841	7,252
Debt impairment	16,028	90,109	92,787	36,460	71,800	71,800	71,800	76,395	80,749	85,271
Depreciation & asset impairment	38,999	45,537	49,197	57,676	57,676	57,676	57,676	53,137	56,165	59,311
Finance charges	2,549	2,465	1,125	-						
Bulk purchases	7,232	6,169	7,692	5,901	5,901	5,901	5,901	6,255	6,611	6,982
Other materials	23,758	34,497	28,822	44,506	47,974	47,974	47,974	40,322	42,622	45,010
Contracted services	48,715	39,499	65,268	37,412	46,775	46,775	46,775	40,611	41,681	44,043
Transfers and grants	83,732	-	-	10,512	25,000	25,000	25,000	29,600	31,287	33,039
Other expenditure	101,783	188,477	231,660	154,188	105,400	105,400	105,400	105,545	108,895	120,068
Loss on disposal of PPE	5,421	2,464	1,232	-						
Total Expenditure	457,814	567,581	682,812	548,356	591,558	591,558	591,558	599,410	629,686	670,086
Surplus/(Deficit)	(3,210)	(102,068)	(170,928)	7,677	45,835	45,835	45,835	89,240	109,648	123,657
Transfers recognised - capital	344,456	306,704	245,342	262,691	326,691	326,691	326,691	367,339	394,261	371,340
Contributions recognised - capital	-	-	-	-	-	-	-	-	-	-
Contributed assets										
Surplus/(Deficit) after capital	341,246	204,637	74,414	270,368	372,526	372,526	372,526	456,579	503,909	494,997
transfers & contributions										
Taxation										
Surplus/(Deficit) after taxation Attributable to minorities	341,246	204,637	74,414	270,368	372,526	372,526	372,526	456,579	503,909	494,997
Surplus/(Deficit) attributable to	341,246	204,637	74,414	270,368	372,526	372,526	372,526	456,579	503,909	494,997
municipality				.,		. ,	. ,		,	
Share of surplus/ (deficit) of										
Surplus/(Deficit) for the year	341,246	204,637	74,414	270,368	372,526	372,526	372,526	456,579	503,909	494,997

# Table 18 MBRR Table A4 - Budgeted Financial Performance (revenue and expenditure)

# Explanatory notes to Table A4 - Budgeted Financial Performance (revenue and expenditure)

 Total operating revenue is R688 million in 2017/18 and escalates to R774 million by 2019/20. This represents a year-on-year increase of 5.6 and 5.7% over the 2 outer years. We have chosen to be conservative in estimating our revenues over the MTREF. However given sound financial management strategies are put in place we can expect an increase in revenues exceeding 6%

- 2. Revenue to be generated from water sales is R245 million in the 2017/18 financial year. The increment on water tariffs has been kept at 6.4% in order to encourage a high collection rate The aim is encourage a high collection rate and minimise bad debts.
- 3. Transfers recognised operating includes the local government equitable share and other operating grants from national and provincial government. Amounting to R367 million being 50 % of the total budget.
- 4. Bulk purchases have increased to R6.2 million.
- 6. Employee related costs is one of main cost drivers within the municipality amounting to R241 million. Vacant posts have been excluded from the budget due to financial constraints. Employee related costs amount to 40% of the operating budget.
- 7. Other materials includes the following repairs and maintenance:
  - R10 million pipe- lines
  - R15 million pumps
  - R7 million vehicle
  - R2.5 million Buildings
- 8. Contracted services include the following:
  - R16 million Security/ VIP security
  - R10 million Professional Fees
  - R8 million Chemicals
- 9. Transfers and grants include the following:
  - R26 million for the provision of free basic services (water)
  - R3 million emergency disaster provision

10. It can be noted that the municipality has budgeted to cut down significantly on general and other expenditure, due to budget constraints.

The following graph reflects the anticipated relationship between income, expenditure and surplus cash .As well as the audited outcomes of prior years. Figure 3 Budgeted Financial Performances [insert figure]

# Table 19 MBRR Table A5 - Budgeted Capital Expenditure by vote, standard classification and funding source

Vote Description	2013/14	2014/15	2015/16		Current Ye	ear 2016/17			edium Term F nditure Fram	
R thousand	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2017/18	Budget Year +1 2018/19	Budget Year +2 2019/20
Single-year expenditure to be										
105 - MUNICIPAL MANAGER	621	-	31	290	290	290	290	4,200	-	-
200 - CORPORATE SERVICES	-	-	124	1,315	1,315	1,315	1,315	-	-	-
300 - BUDGET AND TREASURY	67	195	19	225	225	225	225	-	-	-
405 - SOCIAL	-	31,049	135	100	100	100	100	-	-	-
408 - WSA& HEALTH SERVICES	-	718	93	460	460	460	460	-	-	-
500 - WATER, SANITATION AND	215,472	280,716	178,402	262,854	326,854	326,854	326,854	367,339	394,261	371,340
Capital single-year expenditure sub-	216,160	312,678	178,804	265,244	329,244	329,244	329,244	371,539	394,261	371,340
Total Capital Expenditure - Vote	216,160	312,678	178,804	265,244	329,244	329,244	329,244	371,539	394,261	371,340
Capital Expenditure - Standard										
Governance and administration	688	195	174	1,830	2,280	2,280	2,280	4,200	-	-
Executive and council	621	-	31	290	740	740	740	4,200		
Budget and treasury office	67	195	19	225	225	225	225			
Corporate services	-	-	124	1,315	1,315	1,315	1,315			
Community and public safety	-	718	93	560	560	560	560	-	-	-
Community and social services				100	100	100	100			
Sport and recreation										
Public safety										
Housing										
Health		718	93	460	460	460	460			
Economic and environmental services	1,999	31,049	135	2,378	-	-	-	-	-	-
Planning and development		31,049	135							
Road transport	1,999			2,378						
Environmental protection										
<i>Trading services</i> Electricity	213,473	280,716	178,402	260,476	324,476	324,476	324,476	367,339	394,261	371,340
Water	213,473	259,339	178,402	260,476	324,476	324,476	324,476	367,339	394,261	371,340
Waste water management		21,377								
Waste management										
Other					2,378	2,378	2,378			
Total Capital Expenditure - Standard	216,160	312,678	178,804	265,244	329,694	329,694	329,694	371,539	394,261	371,340
Funded by:										
National Government	203,876	247,608	177,951	262,691	326,691	326,691	326,691	367,339	394,261	371,340
Provincial Government										
District Municipality										
Other transfers and grants										
Transfers recognised - capital	203,876	247,608	177,951	262,691	326,691	326,691	326,691	367,339	394,261	371,340
Public contributions & donations										
Borrowing										
Internally generated funds	12,284	65,070	853	2,553	3,003	3,003	3,003	4,200		
Total Capital Funding	216,160	312,678	178,804	265,244	329,694	329,694	329,694	371,539	394,261	371,340

# Explanatory notes to Table A5 - Budgeted Capital Expenditure by vote, standard classification and funding source

- 1. Table A5 is a breakdown of the capital programme in relation to capital expenditure by municipal vote (multi-year and single-year appropriations); capital expenditure by standard classification; and the funding sources necessary to fund the capital budget, including information on capital transfers from national and provincial departments.
- 2. The MFMA provides that a municipality may approve multi-year or single-year capital budget appropriations. In relation to single year appropriations, for 2017/18 R367 million has been allocated for capital acquisition.
- 3. The capital programme is funded from capital a grants transfers, to the value of R367 million and a further R4.2 million for the acquisition of a council vehicle.

Description	2013/14	2014/15	2015/16		Current Ye	ear 2016/17			2017/18 Medium Term Revenue & Expenditure Framework			
R thousand	Audited	Audited	Audited	Original	Adjusted	Full Year	Pre-audit	Budget Year	Budget Year	Budget Year		
i tiousaitu	Outcome	Outcome	Outcome	Budget	Budget	Forecast	outcome	2017/18	+1 2018/19	+2 2019/20		
ASSETS												
Current assets												
Cash	126,554	145,088	36,715	59,179	(12,392)	(12,392)	(12,392)		· ·	154,182		
Call investment deposits	-	-	-	-	-	-	-	25,000	23,500	22,500		
Consumer debtors	126,138	128,698	143,673	196,901	196,901	196,901	196,901	190,988	203,211	216,217		
Other debtors	10,821	6,383	10,563	556	556	556	556	8,000	8,480	8,989		
Current portion of long-term receivables												
Inventory	4,589	5,217	5,547	5,217	5,217	5,217	5,217	5,000	5,300	5,618		
Total current assets	268,103	285,386	196,498	261,853	190,281	190,281	190,281	259,329	327,518	407,506		
Non current assets Long-term receivables Investments Investment property Investment in Associate												
Property, plant and equipment Agricultural Biological	1,514,455	1,785,635	1,913,595	2,194,816	2,275,266	2,275,266	2,275,266	2,577,218	2,126,792	1,696,141		
Intangible Other non-current assets	109	238	653	238	238	238	238	238	238	238		
Total non current assets	1,514,564	1,785,873	1,914,248	2,195,054	2,275,504	2,275,504	2,275,504	2,577,456	2,127,030	1,696,379		
TOTAL ASSETS	1,782,667	2,071,259	2,110,747	2,456,907	2,465,785	2,465,785	2,465,785	2,836,785	2,454,548	2,103,885		
LIABILITIES Current liabilities Bank overdraft Borrowing	4,974	_	_	_	_	_	_	_	_	_		
Consumer deposits	9,390	10,474	11,886	11,267	11,667	11,667	11,667	14,131	15,348	16,643		
Trade and other payables	131,800	234,746	183,316	98,814	98,814	98,814	98,814	23,155	24,545	26,116		
Provisions	14,604	899	879									
Total current liabilities	160,769	246,119	196,081	110,081	110,481	110,481	110,481	37,286	39,893	42,759		
Non current liabilities												
Borrowing	5,046	_	_	_	_	_	_	_	_	_		
Provisions	10,266	12,494	26,439	_	14,792	14,792	14,792	19.504	20,674	21,997		
Total non current liabilities	15,312	12,494	26,439	-	14,792	14,792	14,792	19,504	20,674	21,997		
TOTAL LIABILITIES	176,081	258,613	222,520	110,081	125,273	125,273	125,273	56,790	60,567	64,756		
NET ASSETS	1,606,586	1,812,646	1,888,227	2,346,826	2,340,512	2,340,512	2,340,512	2,779,995	2,393,981	2,039,129		
COMMUNITY WEALTH/EQUITY Accumulated Surplus/(Delicit) Reserves	1,606,363 223	1,813,111 (465)	1,888,227 _	2,346,826 _	2,340,512 -	2,340,512 –	2,340,512 -	2,779,995 -	2,393,981 -	2,039,129 –		

# Table 20 MBRR Table A6 -Budgeted Financial Position

# Explanatory notes to Table A6 - Budgeted Financial Position

1. Table A6 is consistent with international standards of good financial management practice, and improves understand-ability for councillors and management of the impact of the budget on the statement of financial position (balance sheet).

#### UTHUKELA DISTRICT MUNICIPALITY

- 2. This format of presenting the statement of financial position is aligned to GRAP1, which is generally aligned to the international version which presents Assets less Liabilities as "accounting" Community Wealth. The order of items within each group illustrates items in order of liquidity; i.e. assets readily converted to cash, or liabilities immediately required to be met from cash, appear first.
- 3. This table is supported by an extensive table of notes (SA3)providing a detailed analysis of the major components of a number of items, including:
  - Call investments deposits;
  - Consumer debtors;
  - Property, plant and equipment;
  - Trade and other payables;
  - Non-current Provisions;
  - Changes in net assets; and
  - Reserves
- 4. The municipal equivalent of equity is Community Wealth/Equity. The justification is that ownership and the net assets of the municipality belong to the community.
- 5. Any movement on the Budgeted Financial Performance or the Capital Budget will inevitably impact on the Budgeted Financial Position. As an example, the collection rate assumption will impact on the cash position of the municipality and subsequently inform the level of cash and cash equivalents at year end. Similarly, the collection rate assumption should inform the budget appropriation for debt impairment which in turn would impact on the provision for bad debt. These budget and planning assumptions form a critical link in determining the applicability and relevance of the budget as well as the determination of ratios and financial indicators. In addition the funding compliance assessment is informed directly by forecasting the statement of financial position.

# Table 21 MBRR Table A7 - Budgeted Cash Flow Statement

DC23 Uthukela - Table A7 Budgeted Cash Flows

Description	2013/14	2014/15	2015/16	Current Year 2016/17				ledium Term R nditure Frame		
R thousand	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2017/18	Budget Year +1 2018/19	Budget Year +2 2019/20
CASH FLOW FROM OPERATING ACTIVITIES										
Receipts										
Property rates								-	-	-
Service charges	(106,687)	73,139	(77,123)	88,641	92,083	92,083	92,083	119,055	125,841	132,888
Other rev enue	125,352	73,030	215,472	1,914	3,395	3,395	3,395	4,384	3,843	4,059
Gov ernment - operating	526,552	311,978	323,860	338,199	338,708	338,708	338,708	367,387	400,550	435,980
Government - capital		262,464	237,940	262,691	342,691	342,691	342,691	367,339	394,261	371,340
Interest	44,045	28,221	32,206	12,571	9,571	9,571	9,571	15,617	16,507	17,438
Dividends								-	-	-
Payments										
Suppliers and employees	(755,782)	(406,854)	(660,499)	(443,708)	(491,090)	(491,090)	(491,090)	(440,279)	(461,485)	(492,465)
Finance charges	(2,549)	(2,465)	(1,125)					-		
Transfers and Grants								(29,600)	(31,287)	(33,039)
NET CASH FROM/(USED) OPERATING ACTIVIT	(169,070)	339,513	70,731	260,308	295,358	295,358	295,358	403,903	448,230	436,200
CASH FLOWS FROM INVESTING ACTIVITIES										
Receipts										
Proceeds on disposal of PPE	(5,421)		(44)					-	_	_
Decrease (Increase) in non-current debtors	(0/121)		(,					_	_	_
Decrease (increase) other non-current receivables								_	_	_
Decrease (increase) in non-current investments								_	_	_
Payments										
Capital assets	156,334	(312,677)	(178,804)	(265,244)	(345,244)	(345,244)	(345,244)	(371,539)	(394,261)	(371,340)
NET CASH FROM/(USED) INVESTING ACTIVITIE	150,914	(312,677)	(178,847)	(265,244)	(345,244)	(345,244)	(345,244)	(371,539)	(394,261)	(371,340)
	100,711	(012,011)	(110,011)	(200,211)	(010,211)	(010,211)	(010,211)	(0/1,007)	(071,201)	(0/1/010)
CASH FLOWS FROM FINANCING ACTIVITIES										
Receipts										
Short term loans	(0.0.1.)							-	-	-
Borrowing long term/refinancing	(2,066)							-	-	-
Increase (decrease) in consumer deposits	631	1,084		380	780	780	780	1,148	1,217	1,295
Payments	(0. (	(0.0	(0)							
Repayment of borrowing	(2,628)	(9,386)	(255)					-	-	-
NET CASH FROM/(USED) FINANCING ACTIVITI	(4,062)	(8,302)	(255)	380	780	780	780	1,148	1,217	1,295
NET INCREASE/ (DECREASE) IN CASH HELD	(22,219)	18,533	(108,372)	(4,556)	(49,106)	(49,106)	(49,106)	33,512	55,186	66,155
Cash/cash equivalents at the year begin:	148,773	126,554	145,088	63,735	36,714	36,714	36,714	21,829	55,341	110,527
Cash/cash equivalents at the year end:	126,554	145,088	36,715	59,179	(12,392)	(12,392)	(12,392)	55,341	110,527	176,682

Explanatory notes to Table A7 - Budgeted Cash Flow Statement

- 1. The budgeted cash flow statement is the first measurement in determining if the budget is funded.
- 2. It shows the expected level of cash in-flow versus cash out-flow that is likely to result from the implementation of the budget.
- 3. Total cash expected at the end of 2017/18 is R55 million.

- 4. It is anticipated that at least 40% of the billed revenue will be collected in the 2017/18 financial year, the municipality has chosen to be optimistic in estimating its forecasted revenue inflows as our current collection rate is 48%. A further collection rate of 10% has been applied to outstanding debt. In addition the Municipality has undertaken an extensive debt collection drive in the 2016/17 financial year with further assistance from cogta, which will improve the cash collection rate.
- 5. The anticipated net increase in cash held is R33.5 million.
- 6. The 2017/18 MTREF has been informed by the planning principle of ensuring adequate cash reserves over the medium-term.
- 7. Overall the municipality shows a strained cash position

Description	Ref	2013/14	2014/15	2015/16		Current Ye	ar 2016/17		2017/18 Medium Term Revenue & Expenditure Framework		
R thousand		Audited	Audited	Audited	Original	Adjusted	Full Year	Pre-audit	Budget Year	Budget Year	Budget Year
r uluusallu		Outcome	Outcome	Outcome	Budget	Budget	Forecast	outcome	2017/18	+1 2018/19	+2 2019/20
Cash and investments available											
Cash/cash equivalents at the year end	1	126,554	145,088	36,715	59,179	(12,392)	(12,392)	(12,392)	55,341	110,527	176,682
Other current inv estments > 90 days		-	-	-	-	-	-	-	-	-	-
Non current assets - Investments	1	-	-	-	-	-	-	-	-	-	-
Cash and investments available:		126,554	145,088	36,715	59,179	(12,392)	(12,392)	(12,392)	55,341	110,527	176,682
Application of cash and investments											
Unspent conditional transfers		-	-	-	-	-	-	-	-	-	-
Unspent borrowing		-	-	-	-	-	-		-	-	-
Statutory requirements	2				24,885	29,300	29,300	29,300	29,300	29,300	29,300
Other working capital requirements	3	112,821	107,484	62,694	12,502	33,887	33,887	33,887	(56,151)	(59,515)	(63,311)
Other provisions					14,792	18,400	18,400	18,400	19,504	20,674	21,997
Long term investments committed	4	-	-	-	-	-	-	-	-	-	-
Reserves to be backed by cash/investments	5										
Total Application of cash and investments:		112,821	107,484	62,694	52,179	81,587	81,587	81,587	(7,347)	(9,541)	(12,014)
Surplus(shortfall)		13,733	37,604	(25,979)	7,000	(93,979)	(93,979)	(93,979)	62,688	120,068	188,695

### Table 22 MBRR Table A8 - Cash Backed Reserves/Accumulated Surplus Reconciliation

Explanatory notes to Table A8 - Cash Backed Reserves/Accumulated Surplus Reconciliation

1. The cash backed reserves/accumulated surplus reconciliation is aligned to the requirements of MFMA Circular 42 – Funding a Municipal Budget.

- 2. In essence the table evaluates the funding levels of the budget by firstly forecasting the cash and investments at year end and secondly reconciling the available funding to the liabilities/commitments that exist.
- 3. The outcome of this exercise would either be a surplus or deficit. A deficit would indicate that the applications exceed the cash and investments available and would be indicative of noncompliance with the MFMA requirements that the municipality's budget must be "funded".
- 4. Non-compliance with section 18 of the MFMA is assumed because a shortfall would indirectly indicate that the annual budget is not appropriately funded.
- 5. In the 2017/18 financial year investments will be applied to the extent of R7.3 million the budget is thus funded with a surplus of R62 million

# **PART 2 – SUPPORTING DOCUMENTATION**

# 2.1. OVER VIEW OF THE BUDGETPROCESS

Section 53 of the MFMA requires the Mayor of the municipality to provide general political guidance in the budget process and the setting of priorities that must guide the preparation of the budget. In addition Chapter 2 of the Municipal Budget and Reporting Regulations states that the Mayor of the municipality must establish a Budget Steering Committee to provide technical assistance to the Mayor in discharging the responsibilities set out in section 53 of the Act.

The Budget Steering Committee consists of the Municipal Manager and senior officials of the municipality meeting under the chairpersonship of the MMC for Finance.

The primary aim of the Budget Steering Committee is to ensure:

- that the process followed to compile the budget complies with legislation and good budget practices;
- that there is proper alignment between the policy and service delivery priorities set out in the Municipality's IDP and the budget, taking into account the need to protect the financial sustainability of the municipality;
- that the municipality's revenue and tariff setting strategies ensure that the cash resources needed to deliver services are available; and
- That the various spending priorities of the different municipal departments are properly evaluated and prioritised in the allocation of resources.

# 2.1.1 Budget Process Overview

In terms of section 21 of the MFMA the Mayor is required to table in Council ten months before the start of the new financial year (i.e. in August 2015) a time schedule that sets out the process to revise the IDP and prepare the budget.

The Mayor tabled in Council the required the IDP and budget time schedule in August 2016, Key dates applicable to the process were as follows:

# Key dates applicable to the process were as follows:

Activity No.	Action/ Task for IDP and Budget	Timeframe for Task Completion
July 2016 & August 2016 Sept 2016	<ul> <li>Drafting of the IDP Framework and process plan</li> <li>Alignment of IDP Review and budget process plans</li> <li>Submission of the draft Framework and Process Plan to COGTA for comments</li> <li>Advertisement of the IDP Framework and process plan</li> <li>1<sup>st</sup> IDP Supporting Structure Committee Meeting</li> <li>Planning Indaba</li> <li>Adoption of IDP Framework and Process Plan by full council</li> <li>Submission of the adopted IDP Framework and Process plan to COGTA</li> <li>Identify outstanding Sector Plans</li> <li>Integrate sector plans.</li> <li>IDP input into provincial adjustment budgets</li> <li>Provincial planners Forum</li> </ul>	15 July 2016 21 July 2016 29 July 2016 12 August 2016 25 August 2016 30 August 2016 23 September2016 30 September 2016 September 2016 September 2016 September 2016
Oct 2016	<ul> <li>Development of the Spatial Development Framework</li> <li>Projects identifications and prioritization</li> <li>Develop KPI's targets, timeframes etc. where impacted upon by reprioritization</li> <li>Align with draft budget estimates</li> </ul>	07 October 2016 14 October 2016 21 October 2016 27 October 2016

Nov	World Planning Day	04 November 2016
2016	<ul> <li>Municipal alignment session</li> </ul>	11 November 2016
	<ul> <li>Alignment meeting between DM &amp;Province to revised 3 year</li> </ul>	
	MTEF	18 November 2016
	<ul> <li>Alignment meeting with family of municipalities</li> </ul>	21 November 2016
	<ul> <li>SDF Alignment between the bordering district municipalities</li> </ul>	25 November 2016
Dec 2016	IDP best practice conference	02 December 2016
Jan 2017	<ul> <li>IDP steering committee and strategic planning session to:</li> </ul>	January 2017
	- Review Municipal Vision	January 2017
		13 January 2017
	<ul> <li>Develop Objectives and Strategies</li> </ul>	20 January 2017
Feb 2017		
	Meeting COGTA and municipalities on IDP Review assessment Updating of municipal CIP and MTEF based on Draft DORA allocations	09 February 2017
	IDP Coordinating committee meeting(IDP Managers)	13 February 2017
	IDP Representative Forum meeting	22 February 2017
	IDP Roadshows (needs analysis)	27 February 2017
March 2017	<ul> <li>Exco approval of the Draft, recommend to Council</li> </ul>	March2017
	<ul> <li>Council Approval of the Draft IDP 2017/2018</li> </ul>	March 2017
	Submission of the Draft 2017/2018 IDP to COGTA	30 March 2017
	Decentralized IDP assessment forums	
April 2017	<ul> <li>IDP/Budget Road shows</li> </ul>	10 April 2017 April 2017
May 2017	<ul> <li>IDP Assessment Feedback Session</li> </ul>	03 May 2017
-	• Amend IDP in accordance with the outcome of the assessment	10 May 2017
May 2017	<ul> <li>Advertise for public comments and incorporate comments</li> </ul>	Мау 2017
May 2017	<ul> <li>Exco approval, recommend to Council</li> </ul>	16 May 2017
-	Council approval of the IDP	24 May 2017
June 2017		08 June 2017
	<ul> <li>Advertise the Adopted IDP in the local newspaper</li> </ul>	13 June 2017

# 2.1.2 IDP and Service Delivery and Budget Implementation Plan

Municipality's IDP is its principal strategic planning instrument, which directly guides and informs its planning, budget, management and development actions. This framework is rolled out into objectives, key performance indicators and targets for implementation which directly inform the Service Delivery and Budget Implementation Plan. The Process Plan applicable to the fourth revision cycle included the following key IDP processes and deliverables:

• Registration of community needs;

• Compilation of departmental business plans including key performance indicators and targets;

- Financial planning and budgeting process;
- Public participation process;
- Compilation of the SDBIP, and
- The review of the performance management and monitoring processes.

The IDP has been taken into a business and financial planning process leading up to the 2017/18 MTREF, based on the approved 2016/17 MTREF, Mid-year Review and adjustments budget. The business planning process has subsequently been refined in the light of current economic circumstances and the resulting revenue projections.

With the compilation of the 2017/18 MTREF, each department/function had to review the business planning process, including the setting of priorities and targets after reviewing the mid-year and third quarter performance against the 2016/17 Departmental Service Delivery and Budget Implementation Plan. Business planning links back to priority needs and master planning, and essentially informed the detail operating budget appropriations and three-year capital programme.

### 2.1.2 Financial Modelling and Key Planning Drivers

As part of the compilation of the 2017/18 MTREF, extensive financial modelling was undertaken to ensure affordability and long-term financial sustainability. The following key factors and planning strategies have informed the compilation of the 2017/18 MTREF:

- Municipality's growth
- Policy priorities and strategic objectives
- Asset maintenance
- Economic climate and trends (i.e. Inflation, drought, household debt)
- Performance trends
- The approved 2016/17 adjustments budget and performance against the SDBIP
- Cash Flow Management Strategy
- Debtor payment levels
- Investment possibilities
- The need for tariff increases versus the ability of the community to pay for services;
- Improved and sustainable service delivery

In addition to the above, the strategic guidance given in National Treasury's MFMA Circulars 78 and 79 has been taken into consideration in the planning and prioritisation process.

# 2.1.3 Community Consultation

The draft 2017/18 MTREF as tabled before Council on 31 March 2017 is compiled after an extensive needs analysis which was conducted in the prior month. The municipality has also consulted with the community extensively after the approval of the draft budget by council, community concerns have been taken into account in the compilation of this budget.

This final budget will be published on the municipality's website and hard copies will made available at the municipal offices for public comment.

# 2.2 OVERVIEW OF ALIGNMENT OF ANNUAL BUDGET WITH IDP

The Constitution mandates local government with the responsibility to exercise local developmental and cooperative governance. The eradication of imbalances in South African society can only be realized through a credible integrated developmental planning process.

Municipalities in South Africa need to utilise integrated development planning as a method to plan future development in their areas and so find the best solutions to achieve sound long-term development goals. A municipal IDP provides a five year strategic programme of action aimed at setting short, medium and long term strategic and budget priorities to create a development platform, which correlates with the term of office of the political incumbents. The plan aligns the resources and the capacity of a municipality to its overall development aims and guides the municipal budget. An IDP is therefore a key instrument which municipalities use to provide vision, leadership and direction to all those that have a role to play in the development of a municipal area. The IDP enables municipalities to make the best use of scarce resources and speed up service delivery.

Integrated developmental planning in the South African context is amongst others, an approach to planning aimed at involving the municipality and the community to jointly find the best solutions towards sustainable development. Furthermore, integrated development planning provides a strategic environment for managing and guiding all planning, development and decision making in the municipality.

It is important that the IDP developed by municipalities correlate with National and Provincial intent. It must aim to co-ordinate the work of local and other spheres of government in a coherent plan to improve the quality of life for all the people living in that area. Applied to the Municipality, issues of national and provincial importance should be reflected in the IDP of the municipality. A clear understanding of such intent is therefore imperative to ensure that the Municipality strategically complies with the key national and provincial priorities.

The aim of this revision cycle was to develop and coordinate a coherent plan to improve the quality of life for all the people living in the area, also reflecting issues of national and provincial importance. One of the key objectives is therefore to ensure that there exists alignment between national and provincial priorities, policies and strategies and the Municipality's response to these requirements.

The national and provincial priorities, policies and strategies of importance include amongst others:

- Green Paper on National Strategic Planning of 2009;
- Government Programme of Action;

- Development Facilitation Act of 1995;
- Provincial Growth and Development Strategy (GGDS);
- National and Provincial spatial development perspectives;
- Relevant sector plans such as transportation, legislation and policy;
- National Key Performance Indicators (NKPIs);
- Accelerated and Shared Growth Initiative (ASGISA);
- National Spatial Development Perspective (NSDP) and
- The National Priority Outcomes.

The Constitution requires local government to relate its management, budgeting and planning functions to its objectives. This gives a clear indication of the intended purposes of municipal integrated development planning. Legislation stipulates clearly that a municipality must not only give effect to its IDP, but must also conduct its affairs in a manner which is consistent with its IDP.

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Strategic Objective	2013/14	2014/15	2015/16	Cur	ent Year 201	6/17	2017/18 Me	edium Term F	Revenue &	
Strategic Objective	2013/14	2014/15	2015/10	Cui		0/17	Exper	Expenditure Framework		
	Audited	Audited	Audited	Original	Adjusted	Full Year	Budget	Budget	Budget	
	Outcome	Outcome	Outcome	°	Budget	Forecast	Year	Year +1	Year +2	
R thousand	Outcome	Outcome	Outcome	Budget	Бийуеі	FUIECaSI	2017/18	2018/19	2019/20	
Good Governance	38,751	41,140	48,867	53,055	53,055	53,055	57,033	62,078	67,370	
Safe, Healthy and Secure		8,017	250	1,200	2,354	2,354	300	600	1,000	
Environment										
Financial Viability and	232,120	254,489	278,444	291,760	288,681	288,681	318,120	350,334	380,776	
Sustainability										
Quality Living Environment	528,189	468,571	429,665	472,708	619,993	619,993	679,789	722,305	719,847	
Operations and Support										
Services										
Total Revenue (excluding										
capital transfers and										
contributions)	799,060	772,217	757,226	818,724	964,084	964,084	1,055,989	1,133,595	1,165,083	

Table 13 SA4 - Reconciliation between the IDP strategic objectives and budgeted revenue

 Table 14 SA5 - Reconciliation between the IDP strategic objectives and budgeted operating expenditure

Strategic Objective	2013/14	2014/15	2015/16	6 Current Year 2016/17 2017/18 Medium Term Rever Expenditure Framework					
	Audited	Audited	Audited	Original Adjusted Full Year			Budget Year	Budget Year	Budget Year
R thousand	Outcome	Outcome	Outcome	Budget	Budget	Forecast	2017/18	+1 2018/19	+2 2019/20
Good Governance	39,883	64,054	67,845	54,586	42,908	42,908	54,626	57,786	61,087
Safe, Healthy and Secure Environment	11,271	15,625	18,714	35,819	28,894	28,894	27,658	29,234	30,871
Financial Viability and Sustainability	27,645	23,332	182,251	142,601	143,325	143,325	144,464	152,698	161,250
Quality Living Environment	343,993	412,408	319,834	216,550	304,694	304,694	312,184	308,192	323,563
Operations and Support Services	26,262	33,246	63,655	57,418	53,382	53,382	56,663	59,893	63,247
Social Services	8,760	18,916	30,513	41,382	22,535	22,535	22,628	23,918	25,257
Total Expenditure	457,814	567,581	682,812	548,356	595,738	595,738	599,410	629,686	670,086

# 2.4 OVER VIEW OF BUDGET RELATED POLICIES

- 1.3.1. Budget Policy
- 1.3.2. Credit Control and Debt Collection Policy
- 1.3.3. Indigent support Policy
- 1.3.4. Supply Chain Management policy
- 1.3.5. Virements policy

# 2.4.1 Budget Policy

The objective of this policy is to set out the budgeting principles which the Municipality will follow in preparing each annual budget, as well as the responsibilities of the Chief Financial Officer in compiling such budget.

# 2.4.2 Credit Control and Debt Collection Policy

 The Council of the municipality, in adopting this policy on credit control and debt collection, recognises its constitutional obligations to develop the local economy and to provide acceptable services to its residents. It simultaneously acknowledges that it cannot fulfil these constitutional obligations unless it exacts payment for the services which it provides and for the taxes which it legitimately levies – in full from those residents who can afford to pay, and in accordance with its indigency relief measures for those who have registered as indigents in terms of the Council's approved indigent management policy.

# 2.3.3 Indigent Support Policy

- Indigents, whose level of income is less than the amount determined by Council as qualifying for indigent support, may apply in writing to the Council for such support.
- Owners or occupiers who apply for such support shall be required to apply annually, in writing, for such support on the prescribed form.
- Only registered residential consumers of services delivered by Municipality qualify for support.
- No consumer conducting a business on a residential property, with or without special consent from the Council, shall qualify for assistance.
- Support in terms of this policy only be provided to owners or residents who occupy the premises.
- Applications for support must be made during March of each year and will apply from the first of the month following the month application and will continue for 12 months. Should further support be required a new application must be lodged.

### 2.3.4 Supply Chain Management Policy

The principal objective of the policy is to provide, promote and implement, theoretical guidelines, governing processes and procedures within the supply chain management when

- 1) Procuring goods or services;
- 2) Disposal of goods, assets and immovable property no longer needed;

3) Selecting contractors to provide assistance in the provision of municipal services other than that where Chapter 8 of the Municipal Systems Act applies.

#### 2.3.5. Virements Policy

This policy applies only to transfers between line items within votes of the Municipality's operating budget.

Section 28(2) (d) read together with section 69 of the MFMA provides that "An adjustments budget...may authorise the utilisation of projected savings in one vote towards spending in another vote." Transfers between votes may therefore be authorised only by the Council of the Municipality.

For ease of reference, the definition of "vote" as contained in Section 1 of the MFMA is set out hereunder:

"Vote means -

- (a) one of the main segments into which a budget of a municipality is divided for the appropriation of money for the different departments or functional areas of the municipality; and
- (b) Which specifies the total amount that is appropriated for the purposes of the department or functional area concerned."

This policy shall not apply to transfers between or from capital projects or items and no such transfers may be performed under this policy.

Any deviation from or adjustment to an annual budget or transfer within a budget which is not specifically permitted under this policy or any other policy may not be performed unless approved by the Council through an adjustment budget.

# All policies highlighted above have been attached to the budget for further reference.

# 2.5 OVER VIEW OF BUDGET ASSUMPTIONS

# 2.5.1 External factors

The 2017 Budget Review emphasised that, while the global economic growth outlook has improved, it is clouded by the prevailing policy uncertainty due to the increasing pressure within the world trading system. These factors may jeopardise South Africa's prudent macroeconomic and fiscal policies, which include inflation targeting and a flexible exchange rate, the local economy's ability to adjust to global volatility and the stable investment platform.

GDP growth rate is forecasted to increase by 1.3 per cent in 2017 and to improve moderately over the medium term with to 2 per cent and 2.2 per cent in 2018 and 2019 respectively. This forecast is supported by marginally higher global growth, stabilising commodity prices, greater reliability of the electricity network, more favourable weather conditions, recovering business and consumer confidence, and improved labour relations. The positive trajectory marks a shift from several years of declining growth however; this is still not high enough to markedly reduce unemployment, poverty and inequality.

The unemployment rate was 26.5 per cent in the fourth quarter of 2016. In aggregate mining and manufacturing employment declined by 80 306 jobs in 2016 while the services sector created 119 189 jobs during the same period. The economy continues to create opportunities for semi-skilled and skilled workers, and to shed unskilled jobs, reinforcing poverty and inequality and widening the wage gap.

These economic challenges will continue to pressurise municipal revenue generation and collection levels hence a conservative approach is advised for projecting revenue. Municipalities will have to improve their efforts to limit non-priority spending and to implement stringent cost-containment measures.

# 2.5.2 General inflation outlook and its impact on the municipal activities

There are five key factors that have been taken into consideration in the compilation of the 2017/18 MTREF:

- National Government macro-economic targets
- The general inflationary outlook and the impact on Municipality's residents and businesses
- The impact of municipal cost drivers
- The increase in prices for bulk water and electricity
- The increase in the cost of remuneration. Employee related costs comprise 40 % of total operating expenditure in the 2017/18 MTREF and therefore this increase above inflation places a disproportionate upward pressure on the expenditure budget.

# 2.5.3 Interest rates for investment of funds

In accordance with the MFMA and the municipal policy UThukela District Municipality engages in a number of investment arrangements to maximise its interest income. However, for simplicity the 2018/18 MTREF is based on the assumption that all investment are made using fixed interest rates for all investments that the municipality has. As noted under the discussion of anticipated capital expenditure a material amount will be taken from the municipality's' investments to fund the capital budget in the 2017/18 financial year. This has been noted and taken into account when forecasting interest income for the 2017/18 MTREF.

### 2.5.4 Growth or decline in the value of the municipality

Debtors' revenue is assumed to increase at a rate that is influenced by the consumer debtor's collection rate, tariff/rate pricing, real growth rate of the Municipality, household formation growth rate and the poor household change rate.

Household formation is the key factor in measuring municipal revenue and expenditure growth, as servicing 'households' is a greater municipal service factor than servicing individuals. Household formation rates are assumed to convert to household dwellings. In addition the change in the number of poor households influences the net revenue benefit derived from household formation growth, as it assumes that the same costs incurred for servicing the household exist, but that no consumer revenue is derived as the 'poor household' limits consumption to the level of free basic services.

## 2.5.5 Salary increases

Circular 86 from national treasury recommends: "salary and wage increases of CPI plus 1%, as indicated in the Salary and Wage Collective Agreement". As we await the multiyear SALGBC wage agreement with effect from 01 July 2017, we have budgeted for a 7.4% increase of all employees across the board.

Integration of service delivery between national, provincial and local government is critical to ensure focussed service delivery and in this regard various measures were implemented to align IDPs, provincial and national strategies around priority spatial interventions. In this regard, the following national priorities form the basis of all integration initiatives:

- Creating jobs
- Enhancing education and skill development
- Improving Health services
- Rural development and agriculture and
- Fighting poverty

To achieve these priorities integration mechanisms are in place to ensure integrated planning and execution of various development programs. The focus will be to strengthen the link between policy priorities and expenditure thereby ensuring the achievement of the national, provincial and local objectives.

# 2.1 OVERVIEW OF BUDGET FUNDING

# 2.1.1 Medium-term outlook: operating revenue

The following table is a breakdown of the operating revenue over the medium-term:

Table 15 Breakdown of the operating revenue over the medium-term

Description	Current Year 2016/17			2017/18 Medium Term Revenue & Expenditure Framework					
R thousand	Original Budget	Adjusted Budget		Budget Year 2017/18		Budget Year +1 2018/19		Budget Year +2 2019/20	
Revenue By Source									
Service charges - water revenue	159,378	231,101	36%	245,892	36%	259,908	35%	274,463	35%
Service charges - sanitation revenue	17,551	17,551	3%	18,674	3%	19,738	3%	20,844	3%
Interest earned - external investments	10,671	7,671	1%	11,539	2%	12,197	2%	12,887	2%
Interest earned - outstanding debtors	28,321	38,321	6%	40,774	6%	43,098	6%	45,511	6%
Transfers recognised - operational	338,198	339,353	53%	367,387	53%	400,550	54%	435,980	55%
Other revenue	1,914	3,395	1%	4,384	1%	3,843	1%	4,059	1%
Total Revenue (excluding capital	556,033	637,393		688,650		739,334		793,743	



The following graph is a breakdown of the operational revenue per main category for the 2017/18 financial year.

# Figure 3 Breakdown of operating revenue over the 2015/16 MTREF

Tariff setting plays a major role in ensuring desired levels of revenue. Getting tariffs right assists in the compilation of a credible and funded budget. The Municipality derives 36% of its operational revenue from the provision of and services such as water and sanitation.

The above graph demonstrates that the major part of the municipality revenue is derived from operating grants making up 53% of the revenue basket.

The revenue strategy is a function of key components such as:

- Growth in the municipality and economic development
- Revenue management and enhancement
- Achievement of a 50.1% annual collection rate for consumer revenue
- National Treasury guidelines
- Water tariff increases by DWA
- Achievement of full cost recovery of specific user charges
- Determining tariff escalation rate by establishing/calculating revenue requirements
- And the ability to extend new services and obtain cost recovery levels

The above principles guide the annual increase in the tariffs charged to the consumers and the ratepayers aligned to the economic forecasts.

Revenue relating to water and sanitation will total R245 and R18 million respectively for the 2017/18 financial year with water service charges increasing to R274 million by 2018/19. These constitute 36% of the total budget.

Operational grants and subsidies amount to R367 million in the 2017/18 financial year being 53% of the total budgeted revenue. It needs to be noted that in real terms the grants receipts from national government are growing steadily over the MTREF.

Investment revenue contributes marginally to the revenue base of the Municipality with a budget allocation of between R11 million to R12 million for the respective three financial years of the 2017/18 MTREF. It needs to be noted that these allocations have been conservatively estimated and as part of the cash backing of reserves and provisions. The actual performance against budget will be carefully monitored. Any variances in this regard will be addressed as part of the mid-year review and adjustments budget.

#### 2.5.6 Capital revenue

The capital expenditure budget will be funded from the infrastructure grants to the value of R367 million. The balance of the capital budget of R4.2 million will be funded from surplus funds.

#### 2.6 **EXPENDITURE ON GRANTS AND RECONCILIATIONS OF UNSPENT FUNDS**

# TABLE 16: DC23 UThukela - Supporting Table SA19 Expenditure on transfers and grant programme

Description	2013/14	2014/15	2015/16	Current Year 2016/17			2017/18 Medium Term Revenue & Expenditure Framework		
R thousand	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2017/18	Budget Year +1 2018/19	Budget Year +2 2019/20
EXPENDITURE:									
Operating expenditure of									
Transfers and Grants									
Operating Transfers and Grants	263,573	311,272	315,121	336,999	336,999	336,999	367,087	399,950	434,980
National Government:	220,192	260,862	261,605	279,315	279,315	279,315	304,535	336,327	365,805
Local Government Equitable Share	37,710	44,198	44,198	47,937	47,937	47,937	51,710	56,441	61,418
RSC Levy Replacement	1,581	883	1,325	1,460	1,460	1,460	1,795	1,545	1,805
Finance Management	3,200	1,589	2,384	3,169	3,169	3,169	3,724	-	-
EPWP Incentive		3,113	4,669	5,118	5,118	5,118	5,323	5,637	5,952
Special Support For Councillors									
Water Services Operating Subsidy	890	627	940						
municipal system improvement									
grant	-	-	250	1,200	1,709	1,709	300	600	1,000
Provincial Government:			250	1,200	1,200	1,200	300	600	1,000
Shared Services					509	509			
Total operating expenditure of	0/0 570	044.070	045 074	000 400				400 550	405 000
Transfers and Grants:	263,573	311,272	315,371	338,199	338,708	338,708	367,387	400,550	435,980
Capital expenditure of Transfers									
and Grants									
Capital Transfers and Grants	192,785	290,915	185,629	260,313	324,313	324,313	367,339	394,261	371,340
National Government:	174,260	199,089	181,247	178,506	178,506	178,506	187,304	198,605	210,531
Municipal Infrastructure Grant (MIG)	14,525	85,137			64,000	64,000	95,052	100,000	50,000
Regional Bulk Infrastructure	4,000	6,689	4,382						
Rural Households Infrastructure							2,483	2,656	2,809
Rural Road Asset management				81,807	81,807	81,807	82,500	93,000	108,000
Water Services Infrastracture Grant									
Total capital expenditure of									
Transfers and Grants	192,785	290,915	185,629	260,313	324,313	324,313	367,339	394,261	371,340
TOTAL EXPENDITURE OF	456,358	602,187	501,000	598,512	663,021	663,021	734,726	794,811	807,320
TRANSFERS AND GRANTS	-30,330	002,107	501,000	570,512	003,021	000,021	134,120		007,520

# 2.7 COUNCILLOR AND EMPLOYEE BENEFITS

#### Current Year 2016/17 of Employee and Councillor ren 2013/14 2015/16 2017/18 Medium Term Revenue & 2014/15 Budget Budget Budget Audited Audited Audited Original Adjusted Full Year R thousand Year +1 Year Year +2 Outcome Outcome Outcome Budget Budget Forecast 2017/18 2018/19 2019/20 Councillors (Political Office Bearers plus Other) Basic Salaries and Wages 3,381 4,035 4,391 4,506 4,506 4,506 4,882 5,160 5,449 Pension and UIF Contributions Medical Aid Contributions 1,070 1,388 1,529 1,571 1,571 1,571 1,194 1,262 Motor Vehicle Allowance 1,332 Cellphone Allowance 471 374 321 416 458 471 471 396 418 Housing Allowances Other benefits and allowances 3 3 3 3 7 7 8 3 3 Sub Total - Councillors 4,775 5.842 6.381 6,552 6,552 6,552 6,457 6.825 7.207 % increase 22.3% 9.2% 2.7% (1.4%) 5.7% 5.6% Senior Managers of the Municipality 5,429 7,598 8,347 Basic Salaries and Wages 6,677 8,347 8,347 8,964 9,628 10,340 Pension and UIF Contributions 11 11 11 11 11 11 11 11 11 8,357 10,351 Sub Total - Senior Managers of 5,440 7.609 8.975 9,638 6,687 8.357 8,357 22.9% 13.8% 7.4% 7.4% % increase 9.8% 74% Other Municipal Staff Basic Salaries and Wages 71,786 94,786 125,302 129,546 148.382 148,382 159.362 171,155 183,820 Pension and UIF Contributions 11,417 13,009 17,914 18,181 18,929 18,929 20,330 21,855 23,472 5,170 5,969 Medical Aid Contributions 3,341 3,748 4,326 5,629 5,170 5,553 6,411 15,997 Overtime 18,038 22,831 13,233 17,539 17,539 20,250 18,837 21,748 Performance Bonus 5,654 7,679 8,480 7,519 9,451 10,150 10,911 Motor Vehicle Allowance 9,451 11,719 Cellphone Allowance Housing Allowances 572 746 855 530 1,405 1.405 1.509 1.622 1.742 10,946 17,945 Other benefits and allowances 10,617 5,493 7,046 14,472 14,472 15,543 16,709 Payments in lieu of leave 2,335 4,284 1,220 776 834 896 963 776 Long service awards Post-retirement benefit obligations 191,038 186,803 232,117 249,366 Sub Total - Other Municipal Sta 119,383 145,833 216,124 216,124 267,819 % increase 22.2% 31.0% (2.2%) 15.7% 7.4% 7.4% 7.4% \_ Total Parent Municipality 129,598 158.362 205.028 201,712 231.032 247,549 265,829 285,377 231.032 22.2% 29.5% (1.6%) 14.5% 7.1% 7.4% 7.4% TOTAL SALARY, ALLOWANCES 129,598 158,362 205,028 201,712 231,032 231,032 247,549 265,829 285,377 % increase 22.2% 29.5% (1.6%) 14.5% 7.1% 7.4% 7.4%

#### TABLE 17: DC23 UThukela - Table SA22 - Summary of councillor and staff benefits

TOTAL MANAGERS AND STAFF

124,823

152,520

198,647

195,160

224,481

224,481

241,092

259,004

278,170

# 2.9. LEGISLATION COMPLIANCE STATUS

Compliance with the MFMA implementation requirements have been substantially adhered to through the following activities:

#### 1. In- year reporting

Section S71 Reporting to National Treasury in electronic format was fully complied with on a monthly basis.

### 2. Internship programme

The Municipality is participating in the Municipal Financial Management Internship programme and has employed 5 interns that have undergone training in various divisions of the Financial Services Department. The contract of the five interns ends December 2017. Since the introduction of the Internship programme the Municipality has successfully employed and trained numerous interns through this programme and a majority of them were appointed either in the Municipality or other municipalities.

### 2 Budget and Treasury Office

The Budget and Treasury Office has been established in accordance with the MFMA.

### 3 Audit Committee

An Audit Committee has been established and is fully functional.

#### 4 Service Delivery and Implementation Plan

The detailed SDBIP document will be finalised after approval of the 2017/18 MTREF and will be directly aligned and informed by the 2017/18 MTREF.

#### 5 Annual Report

Annual report is compiled in terms of the MFMA and National Treasury requirements.

#### 6 Policies

Budget related policies are reviewed on an annual basis.

# 2.11 MUNICIPAL MANAGERS QUALITY CERTIFICATE



I **Sifiso Nicholas Kunene** Municipal Manager of UThukela District Municipality, hereby certify that this Final Annual Budget for 2017/18 and supporting documentation have been prepared in accordance with the Municipal Finance Management Act and the regulations made under this Act.

Print Name	MR SN KUNENE Municipal Manager	
Signature	A	
Date	11 May 2017	